# REPORT OF THE AUDIT OF THE PULASKI COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2007



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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To the People of Kentucky
Honorable Steven L. Beshear, Governor
Jonathan Miller, Secretary
Finance and Administration Cabinet
Honorable Barty Bullock, Pulaski County Judge/Executive
Members of the Pulaski County Fiscal Court

The enclosed report prepared by Peercy and Gray, PSC, Certified Public Accountants, presents the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Pulaski County, Kentucky, as of and for the year ended June 30, 2007, which collectively comprise the County's basic financial statements.

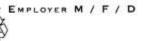
We engaged Peercy and Gray, PSC, to perform the audit of these financial statements. We worked closely with the firm during our report review process; Peercy and Gray, PSC, evaluated the Pulaski County's internal controls and compliance with applicable laws and regulations.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

Enclosure



#### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE PULASKI COUNTY FISCAL COURT

#### June 30, 2007

Peercy and Gray, PSC, has completed the audit of the Pulaski County Fiscal Court for fiscal year ended June 30, 2007. We have issued an unqualified opinion on the governmental activities, business-type activities, each major fund, and aggregate remaining fund information of Pulaski County, Kentucky. We have issued a qualified opinion on Pulaski County's compliance with requirements applicable to its major federal awards programs.

The financial statements of the Somerset Pulaski County Development Foundation, Inc. (Foundation), a discretely presented component unit, have been prepared under accounting principles generally accepted in the United States of America, which is inconsistent with the basis of accounting Pulaski County, Kentucky, uses to prepare its financial statements. As a result, we have issued a qualified opinion on the discretely presented component unit.

#### **Financial Condition:**

The fiscal court had total net assets of \$61,675,616 as of June 30, 2007. The fiscal court had unrestricted net assets of \$1,941,936 in its governmental activities as of June 30, 2007, with total net assets of \$61,449,009. In its business-type activities, total net cash and cash equivalents were \$145,101 with total net assets of \$226,607. The fiscal court had total debt principal as of June 30, 2007 of \$11,191,846 with \$1,317,227 due within the next year.

The fiscal court's discretely presented component unit (Foundation) had net assets of \$11,168,553 as of June 30, 2007. The discretely presented component unit had net cash and cash equivalents of \$114,024. The discretely presented component unit had total debt principal as of June 30, 2007 of \$584,582 with \$60,996 due within the next year.

#### **Report Comments:**

- 2007-1 Fiscal Court Had Negative Bank Balances In Numerous Bank Accounts During Fiscal Year 2007
- 2007-2 The County Jailer Should Require Depository Institutions To Pledge Or Provide Sufficient Collateral To Protect Deposits And Should Have A Written Agreement To Protect Deposit
- 2007-3 All Invoices Should Be Paid Within Thirty Days As Required By KRS 65.140
- 2007-4 The Fiscal Court Should Make Deposits In A Timely Manner
- 2007-5 The Fiscal Court Should Not Release Payroll Checks Until Payroll Date
- 2007-6 Cash Transfer From General Fund To LGEA Fund Actually Deposited Into Road Fund
- 2007-7 The Fiscal Court Should Record All Fixed/Capital Assets In Accordance With The Approved Capitalization Policy
- 2007-8 The Somerset Pulaski County Development Foundation Should Submit To The Fiscal Court Documentation Supporting All Credit Card Expenditures
- 2007-9 Internal Controls Over The Jail Fund And Fire Fund Credit Card Expenditures Function Should Be Strengthened
- 2007-10 Internal Controls Over The Fiscal Court Credit Card Expenditures Function Should Be Strengthened
- 2007-11 The Fiscal Court Should Monitor Subrecipients In Accordance With Single Audit Act, OMB Circular A-133, A-102 Common Rule, And OMB Circular A-110

#### **Deposits:**

As of August 31, 2006 and June 30, 2007, the fiscal court deposits were uninsured and uncollateralized by bank securities or bonds in the amount of \$46,475 and \$52,131, respectively.

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 $\label{lem:conomic} \textbf{Certification Of Compliance-Local Government Economic Assistance And development Programs}$ 



#### PEERCY AND GRAY, PSC

#### **Certified Public Accountants**

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To the People of Kentucky
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#### Independent Auditor's Report

We have audited the accompanying financial statements of the governmental activities, business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Pulaski County, Kentucky, as of and for the year ended June 30, 2007, which collectively comprise the County's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the Pulaski County Fiscal Court. Our responsibility is to express opinions on these financial statements based on our audit.

We did not audit the financial statements of the Somerset Pulaski County Development Foundation, Inc., a discretely presented component unit, which represents 100 percent of the assets and revenues of the discretely presented component opinion unit. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Somerset Pulaski County Development Foundation, Inc. is based on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for Fiscal Court Audits</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of other auditors provide a reasonable basis for our opinions.

As described in Note 1, management of Pulaski County Fiscal Court prepares the financial statements in accordance with the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the Unites States of America.

The financial statements of Somerset Pulaski County Development Foundation, a discretely presented component unit of the Pulaski County Fiscal Court, are presented in accordance with the accrual basis of accounting and therefore, include certain accruals required by accounting principles generally accepted in the United States of America that are not presented in accordance with the modified cash basis. The amounts by which these accruals affect the financial statements are not reasonably determinable.

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In our opinion, based upon our report and the report of other auditors, except for the effects of such adjustments, if any, as might have been determined to be necessary had the Somerset Pulaski County Development Foundation, Inc.'s financial statements been prepared using the same basis of accounting as Pulaski County, Kentucky, the financial statements referred to above present fairly, in all material respects, the financial position of the discretely presented component unit of Pulaski County, Kentucky, as of June 30, 2007, and the changes in financial position thereof for the year then ended in conformity with the basis of accounting described in Note 1.

In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of Pulaski County, Kentucky, as of June 30, 2007, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with the basis of accounting described in Note 1.

The management's discussion and analysis and budgetary comparison information are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Pulaski County, Kentucky's basic financial statements. The accompanying supplementary information, combining fund financial statements, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments and Non-Profit Organizations, and is not a required part of the basic financial statements. The combining fund financial statements and the schedule of expenditures for federal awards have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

In accordance with Government Auditing Standards, we have also issued our report dated February 23, 2009, on our consideration of Pulaski County, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Based upon the results of our audit, we present the accompanying schedule of findings and questioned costs, included herein, which discusses the following report comments:

- 2007-1 Fiscal Court Had Negative Bank Balances In Numerous Bank Accounts During Fiscal Year 2007
- 2007-2 The County Jailer Should Require Depository Institutions To Pledge Or Provide Sufficient Collateral To Protect Deposits And Should Have A Written Agreement To Protect Deposit
- 2007-3 All Invoices Should Be Paid Within Thirty Days As Required By KRS 65.140
- 2007-4 The Fiscal Court Should Make Deposits In A Timely Manner

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- 2007-5 The Fiscal Court Should Not Release Payroll Checks Until Payroll Date
- 2007-6 Cash Transfer From General Fund To LGEA Fund Actually Deposited Into Road Fund
- 2007-7 The Fiscal Court Should Record All Fixed/Capital Assets In Accordance With The Approved Capitalization Policy
- 2007-8 The Somerset Pulaski County Development Foundation Should Submit To The Fiscal Court Documentation Supporting All Credit Card Expenditures
- 2007-9 Internal Controls Over The Jail Fund And Fire Fund Credit Card Expenditures Function Should Be Strengthened
- 2007-10 Internal Controls Over The Fiscal Court Credit Card Expenditures Function Should Be Strengthened
- 2007-11 The Fiscal Court Should Monitor Subrecipients In Accordance With Single Audit Act, OMB Circular A-133, A-102 Common Rule, And OMB Circular A-110

Respectfully submitted,

Peercy and Gray, PSC Certified Public Accountants

Peerry and Gray, PSC

February 23, 2009

#### **PULASKI COUNTY OFFICIALS**

For The Year Ended June 30, 2007

#### **Fiscal Court Members:**

Barty Bullock County Judge/Executive (current)

Darrell BeShears County Judge/Executive (former)

Kenneth Isaacs Magistrate
Mike Strunk Magistrate
Glenn Maxey Magistrate
Tommy Barnett Magistrate
Mike Wilson Magistrate

#### Other Elected Officials:

William Thompson County Attorney

Mike Harris Jailer

Ralph Troxtell County Clerk

George Flynn Circuit Court Clerk

Todd Wood Sheriff

T.W. Todd Property Valuation Administrator

Richard New Coroner

#### **Appointed Personnel:**

Arlene Phelps Young County Treasurer

Clara McQueen Occupational Tax Collector

Marrissa VanHook Finance Officer

### Pulaski County Fiscal Court

Barty Bullock, County Judge Executive Kenny Isaacs, District 1 Magistrate Mike Wilson, District 2 Magistrate P.O. Box 712 Somerset, KY 42502 606-678-4853 1-800-247-2510 www.pulaskicountygovt.com

Tommy Barnett, District 3 Magistrate Glenn Maxey, District 4 Magistrate Mike Strunk, District 5 Magistrate

#### Management's Discussion and Analysis June 30, 2007

The financial management of Pulaski County, Kentucky offers readers of Pulaski County's financial statements this narrative overview and analysis of the financial activities of Pulaski County for the fiscal year ended June 30, 2007.

#### **Financial Highlights**

- Pulaski County had net assets of \$ 61,449,009 as of June 30, 2007 in its governmental activities. The fiscal court had unrestricted net assets of \$1,941,936 in its governmental activities as of June 30, 2007. In its business-type activities, cash and cash equivalents were \$145,101 with net assets of \$226,607. Total debt for Pulaski County Fiscal Court as of June 30, 2007 was \$ 11,191,846 with \$1,317,227 due within one year.
- At the close of the current fiscal year, Pulaski County governmental funds reported fund balances of \$6,945,392. Of this amount, \$1,941,936 is available for spending at the government's discretion with \$4,798,064 reserved for capital projects expenditures, and \$205,392 reserved for debt service payment.
- Pulaski County's total indebtedness at the close of fiscal year June 30, 2007 was \$11,191,846 of which \$9,874,619 is noncurrent debt (due after 1 year) and \$1,317,227 is current debt (to be paid within 1 year). Debt additions were \$6,450,000 and debt reductions were \$1,364,000 for a net increase of \$5,086,000 during the year.

#### **Overview of the Financial Statements**

This management discussion and analysis is intended to serve as an introduction to Pulaski County's basic financial statements. Pulaski County's basic financial statements are comprised of three components: 1) government wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

GASB 34 requires management to include certain comparison schedules when they are available. These schedules include prior and current comparisons of general revenues by major source, and program expenses by function.

**Government-wide Financial Statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of Pulaski County's finances, in a manner similar to a private-sector business.



#### **Overview of the Financial Statements (Continued)**

#### **Government-wide Financial Statements. (Continued)**

The *Statement of Net Assets* presents information on all of Pulaski County's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of Pulaski County is improving or deteriorating.

The Statement of Activities presents information showing how the government's net assets changed during the fiscal year. All changes in net assets are reported on a modified cash basis of accounting. Basis of accounting is a reference to when financial events are recorded, such as the timing for recognizing revenues, expenses, and related assets and liabilities.

Under the county's modified cash basis of accounting, revenues and expenses and related assets and liabilities are recorded when they result from a cash transaction, except for the recording of depreciation expenses on capital assets in the government-wide financial statements for all activities and in the fund financial statements for the proprietary fund financial statements.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as amounts billed for services provided, but not collected) and accounts payable (expenses for goods and services received but not paid) or compensated absences are not recorded.

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). Pulaski County's governmental activities include general governmental, protection to persons and property, roads, recreation, and social services. The County has one business type activity – the operation of a jail canteen.

The government-wide financial statements include not only Pulaski County itself (known as the primary government), but also legally separate entities, which have a significant operational or financial relationship with the County. Pulaski County has two such entities: the Public Properties Detention Center Corporation known as a blended component unit and the Somerset Pulaski County Development Foundation, Inc. known as a discretely presented component unit.

**Fund Financial Statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Pulaski County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Pulaski County can be divided into two broad categories: *governmental funds and proprietary funds*.

**Governmental Funds.** Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements focus on current inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's current financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's current financing decisions. Both the governmental

#### **Overview of the Financial Statements (Continued)**

#### **Governmental Funds (Continued)**

fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

Pulaski County maintains thirteen individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the government fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Road Fund, Jail Fund, and the Public Properties Corporation Judicial Center Fund, all of which are considered major funds by the County. The LGEA Fund, Grant Fund, Sheriff Vehicle Fund, Hazardous Material Fund, Fire Fund, Industrial Development Fund, 911 Fund, Economic Development Fund, and Detention Center Corporation Bond Fund are considered non-major funds and are represented in a combined form.

Pulaski County adopts an annual appropriated budget for its major governmental funds. A budgetary comparison statement has been provided for each of these funds to demonstrate compliance with their budgets.

**Proprietary Funds.** Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Jail Canteen Fund.

**Notes to the Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### **Government-wide Financial Analysis (Continued)**

**Net Assets.** As noted earlier, net assets may serve over time as a useful indicator of a government's financial position.

Table 1
Pulaski County's Statement of Net Assets Comparison

	Gov	Governmental Activities			<b>Business-Type Activities</b>				
	2006	2007	Difference	2006	2007	Difference			
Assets									
Current and Other									
Assets	\$ 2,538,953	\$ 6,945,392	\$ 4,406,439	\$ 111,957	\$ 145,101	\$ 33,144			
Net Capital Assets	69,482,760	65,695,463	(3,787,297)	75,771	81,506	5,735			
Total Assets	72,021,713	72,640,855	619,142	187,728	226,607	38,879			
Liabilities									
Current and Other									
Liabilities	1,094,001	1,317,227	223,226						
Noncurrent									
Liabilities	5,011,845	9,874,619	4,862,774						
Total Liabilities	6,105,846	11,191,846	5,086,000						
Net Assets									
Invested in Capital									
Assets, Net of	62.276.014	54 500 615	(0.072.207)	25 221	01.506	5 505			
Related Debt	63,376,914	54,503,617	(8,873,297)	75,771	81,506	5,735			
Restricted for									
Capital Projects		4,798,064	4,798,064						
Debt Service	195,820	205,392	9,572						
Unrestricted	2,343,133	1,941,936	(401,197)	111,957	145,101	33,144			
Total Net Assets	\$ 65,915,867	\$ 61,449,009	\$ (4,466,858)	\$ 187,728	\$ 226,607	\$ 38,879			

#### Changes in Net Assets.

Governmental Activities. Pulaski County's net assets decreased by \$4,466,858 in fiscal year 2007. Key elements of this are as follows:

- Current and Other Assets increased by \$4,406,439 primarily due to unspent proceeds from debt for the construction of the new Judicial Center facility.
- Infrastructure and tangible assets decreased by \$3,787,297 because of depreciation of roads and bridges.
- Total Liabilities increased by \$5,086,000 due to issuance of new debt.

#### **Government-wide Financial Analysis (Continued)**

#### **Changes in Net Assets. (Continued)**

*Business-type Activities.* Pulaski County's net assets increase by \$38,879 in fiscal year 2007. Key elements of this are as follows:

- Current assets and cash increased by \$33,144.
- Capital Assets increased by \$5,735.

Table 2

Pulaski County's Statement of Activities Comparison and Changes in Net Assets

Revenues:	Gov	vernmental Activi	ties	Business-Type Activities		
	2006	2007	Difference	2006	2007	Difference
<b>Program Revenues:</b>						
Charges for Services	\$ 2,586,746	\$ 186,166	\$ (2,400,580)	\$ 406,264	\$ 412,349	\$ 6,085
Operating Grants &						
Contributions	3,168,836	6,545,448	3,376,612			
Capital Grants &						
Contributions	2,779,184	2,012,497	(766,687)			
General Revenues:	14,525,857	14,934,495	408,638	11,586	16,360	4,774
Total Revenue	23,060,623	23,678,606	617,983	417,850	428,709	10,859
Expenses:						
General Government	7,846,285	7,693,381	(152,904)			
Protection to Persons						
and Property	5,443,488	5,378,436	(65,052)			
General Health and						
Sanitation	415,089	489,893	74,804			
Social Services	67,210	71,790	4,580			
Recreation and						
Culture	827,101	900,875	73,774			
Roads	7,876,487	9,246,733	1,370,246			
Airports	25,000	52,922	27,922			
Debt Service	412,062	388,693	(23,369)			
Capital Projects	2,152,427	3,922,741	1,770,314			
Jail Canteen				402,703	389,830	(12,873)
Total Expenses	25,065,149	28,145,464	3,080,315	402,703	389,830	(12,873)
Change In Net Assets	(2,004,526)	(4,466,858)	(2,462,332)	15,147	38,879	23,732
Net Assets -						
	67,020,202	65 015 967	(2.004.526)	172 591	197 709	15 147
Beginning	67,920,393	65,915,867	(2,004,526)	172,581	187,728	15,147
Net Assets - Ending	65,915,867	61,449,009	(4,466,858)	187,728	226,607	38,879

#### Financial Analysis of the County's Funds.

As noted earlier, Pulaski County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds Overview. The focus of Pulaski County governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the June 2007 fiscal year, the combined ending fund balance of County governmental funds was \$6,945,392. Approximately 28% (\$1,941,936) of this consists of unreserved fund balance, which is available as working capital and for current spending in accordance with the purposes of the specific funds. Of the remainder of the fund balance of \$205,392 is reserved for debt service, and \$4,798,064 is reserved for capital projects.

The County has four (4) major governmental funds. These are 1) General Fund, 2) Road Fund, 3) Jail Fund, 4) and Public Properties Corporation Judicial Center Fund. There are nine (9) non-major funds. They are the LGEA Fund, Fire Fund, Industrial Development Fund, 911 Fund, Economic Development Fund, Grant Fund, Sheriff's Vehicle Fund, Hazardous Material Fund, and Detention Center Corporation Bond Fund.

- 1. The General Fund is the chief operating fund of Pulaski County. At the end of the June 30, 2007 fiscal year, unreserved fund balance of the General Fund was \$199,300. The county received \$8,198,763 in Occupational tax revenues. Of this amount the General fund received \$4,134,828. This accounts for approximately 51% of the general fund revenue. \$1,711,660 was received from real and personal property taxes and accounts for approximately 21% of the county's general fund revenues. \$367,898 is derived from various fees and charges for services. This amounts to 5%. Various other miscellaneous sources make up the remaining revenues. Pulaski County distributes 30% of the total net Occupation Tax revenues to the 5 incorporated cities within the county.
- 2. The Road Fund is the fund related to County road and bridge construction and maintenance. The Road Fund had a fund balance of \$158,699 at June 30, 2007. The fiscal year 2007 expenditures for road projects were almost \$6.1 million. Total revenue for the Road Fund was \$4,857,277.
- 3. The Jail Fund is used to account for the operation of the County's detention program. The Jail Fund had an unreserved fund balance at June 30, 2007 of \$12,451. That is a decrease in fund balance of \$153,533 over the previous fiscal year end. The Jail Fund budget was \$3,075,568. \$1,600,115 or 65% of its revenue is for housing prisoners. The County also began allocating 8.75% of its occupational tax for the operation of the jail several years ago, but cut the Occupational tax funding to 3% during this fiscal year. \$257,810 (or 11% of revenue) was derived from the Occupational Tax.

#### Financial Analysis of the County's Funds. (Continued)

- 4. The Local Government Economic Assistance Fund had a fund balance of \$391,668, an increase of \$9,411 over the previous fiscal year end.
- 5. The Grant Fund is used to account for federal monies received. The county received \$2,012,497 in grants for various ongoing projects. In total, \$2,069,173 was expended for various projects. Fund balance as of June 30, 2007 is \$0.
- 6. The Fire Fund supports 17 Fire departments, Rescue Squad and Hazardous Material team from revenue derived from collection of a 5.5% insurance premium tax. Collections for 2007 were \$2,284,076, an increase of \$172,044 from the previous year. The year-end balance of the Fire Fund was \$240,328 a decrease of \$72,380 from the previous year.
- 7. The Industrial Development Fund is restricted to the recruitment of new companies and jobs to the county. It is supported by 20% of the net Occupational Tax revenues. \$1,121,544 was received from those funds. The year-end balance of this fund was \$254,706, a decrease of \$179,873 from the previous year. This Fund pays for the majority of the expenses of the Somerset Pulaski County Development Foundation, Inc., a component unit of the County. This includes salaries, benefits, and debt service. In total, \$1,899,940 was expended for this Fund during the fiscal year.
- 8. The 911 Fund accounts for the operation of the County's emergency operations communications. The Fund had a fund balance of \$348,203 at the end of the June 30, 2007 fiscal year. It is supported by 13% of gross Occupational Tax Collections. Tax Revenue for 2007 was \$1,073,845.
- 9. The Economic Development Fund is comprised of recaptured grant funds and had a fund balance of \$271,218, which consisted of cash of \$79,407 notes receivable of \$191,811. This is an increase of \$1,520. Those funds were used as matching funds to build a building owned by the county for the use of new industries relocating to Pulaski County.
- 10. The Sheriff's Vehicle fund derives its revenues from mileage paid to the County by the Sheriff's Department and is used to provide and maintain cruisers for the Sheriff's department. This fund was closed during the fiscal year and had a fund balance of \$0 at June 30, 2007.
- 11. The Hazardous Material Fund is used as a pass through account for Federal Homeland Security funds. Pulaski County is the host county for the surrounding 10 counties. They are Wayne, Mercer, Boyle, Lincoln, Casey, Adair, Russell, Cumberland, and Clinton. Pulaski County receives the funds then working with a board made up of representatives of the other counties, purchases and distributes equipment around the area according to a master plan. The fund balance was \$65,393 at June 30, 2007.
- 12. The Public Properties Detention Center Corporation Bond Fund maintains a fund balance of \$205,392 that is restricted for debt reduction on the Detention Center Bonds. Bond payments are transferred from the Jail Fund and then paid out of this fund. Outstanding debt as of June 30, 2007 on the Detention Center Bonds is \$285,000 and that debt will be retired in 2009.

#### Financial Analysis of the County's Funds. (Continued)

13. The Public Properties Corporation Judicial Center Fund accounts for the funding and the construction of the new Judicial Center facility for lease to the Administrative Office of the Courts. The fund balance at June 30, 2007 was \$4,798,604.

*Proprietary Funds Overview.* The County's proprietary fund statements provide the same type of information found in the government-wide statements, but in more detail.

Pulaski County has one (1) enterprise-type proprietary fund, the Jail Canteen Fund. The Jail Canteen Fund's unrestricted net assets at the end of the June 30, 2007 fiscal year amounted to \$145,101 and total assets were \$226,607.

#### General Fund Budgetary Highlights.

The County's General Fund budget was amended during the fiscal year increasing the budgeted amount by \$475,000. Budget amendments were made to various expenditures due to grants awarded during the fiscal year, surplus cash carried forward, and an increase in actual Occupational Tax collections and Insurance premiums as opposed to projected collections.

Actual revenues were \$770,813 more than budgeted by the Fiscal Court. Expenditures were \$21,733,704 less than budgeted.

#### **Capital Assets and Debt Administration.**

Capital Assets. Pulaski County's investment in capital assets for its government and business type activities as of June 30, 2007, amounts to \$65,776,969 (net of accumulated depreciation). This is a decrease of \$3,781,562 from the previous year due to depreciation. This investment in capital assets includes land, construction in progress, buildings, improvements to land other than buildings, machinery and equipment, vehicles, and infrastructure. The County has elected to report infrastructure assets per GASB 34 provisions.

Major capital asset events during the 2007 fiscal year included the completion of three Fire Department substations, the purchase of four new Fire trucks, five smaller trucks and a front-end loader for the Road Department, and completing \$4.8 million of road resurfacing and repairs.

#### **Capital Assets and Debt Administration. (Continued)**

Additional information on the County's capital assets can be found in Note 5 of this report.

Table 3
Pulaski County's Capital Assets, Net of Accumulated Depreciation

	Governmental		Business-type									
		Acti	vitie	S		Activities			Total			
		2006		2007		2006		2007		2006		2007
Assets												_
Infrastructure	\$	50,381,150	\$	46,168,255	\$		\$		\$	50,381,150	\$	46,168,255
Land		951,253		1,215,006						951,253		1,215,006
Construction in												
Progress				78,483								78,483
Buildings and												
Improvements		8,541,053		8,410,736						8,541,053		8,410,736
Other Equipment		1,645,516		1,725,899						1,645,516		1,725,899
Vehicles and												
Equipment		7,963,788		8,097,084		75,771		81,506		8,039,559		8,178,590
				_						_		_
Total Net Capital												
Assets	\$	69,482,760	\$	65,695,463	\$	75,771	\$	81,506	\$	69,558,531	\$	65,776,969

*Long-Term Debt.* At the end of the fiscal year 2007, Pulaski County had total bonded debt outstanding of \$285,000. These are revenue bonds providing for debt service requirements for the purpose of financing and equipping the Pulaski County Detention Center. These bonds will retire in 2009.

At the end of the fiscal year 2007, Pulaski County had a bond anticipation note balance of \$4,950,000. This is in anticipation of issuing bonds for the construction of a new Judicial Center facility for lease to the Administrative Office of the Courts.

At the end of fiscal year 2007, Pulaski County had total outstanding lease debt of \$5,956,846. The county has a 10-year lease with the Kentucky Association of Counties to construct two new fire stations. Total outstanding debt for that lease is \$432,501 and will be retired in 2011. The County has a two 10-year road-resurfacing project leases with the Kentucky Association of Counties. Total outstanding debt for these leases is \$3,666,990 and will be both retired in 2014. The County has one new 5-year road-resurfacing project lease with a remaining balance of \$1,230,000. The remaining of the outstanding lease debt consists of \$106,737 for the construction of a fire training tower, \$267,618 is on various pieces of road maintenance equipment and vehicles; \$100,000 for a new CAD system for 9-1-1 Dispatch center, \$33,000 for Jail roof and computers, and \$120,000 on new computer equipment and a vehicle for the sheriff. Additional information on the County's debt can be found in Note 6 of this report.

**Other matters.** The following factors are expected to have a significant effect on the County's financial position or results of operations and were taken into account in developing the 2008 fiscal year budget:

- The 2008 fiscal year Adopted Budget continues most services at current levels with the exception
  for which federal or state funding is decreasing or for projects which have been completed or are
  nearing completion.
- Program cuts at the State level, particularly relating to the cost of housing prisoners, may have a negative impact on funding for county programs. The Fiscal Court may decide to alter the operations or funding of County operations impacted by State revenue shortfalls.

#### **Requests For Information**

This financial report is designed to provide a general overview of Pulaski County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this or requests for additional financial information should be addressed to the Pulaski County Treasurer, P. O. Box 712 (100 North Main Street), Somerset, KY 42502.

### PULASKI COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

June 30, 2007

### PULASKI COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

June 30, 2007

	P	Component Unit		
	Governmental Activities	Business-Type Activities	Totals	Somerset Pulaski County Dev. Foundation
ASSETS	Activities	Activities	Totals	Toundation
Current Assets:				
Cash and Cash Equivalents	\$ 6,753,581	\$ 145,101	\$ 6,898,682	\$ 114,024
Notes Receivable	191,811	Ψ 1.0,101	191,811	1,576,693
Interest Receivable	1,011		191,011	445
Total Current Assets	6,945,392	145,101	7,090,493	1,691,162
Capital Assets - Net of Accumulated Depreciation				
Construction in Progress	78,483		78,483	
Land and Land Improvements	1,215,006		1,215,006	
Land and Development Costs				1,281,043
Buildings	8,410,736		8,410,736	
Other Equipment	1,725,899		1,725,899	
Leasehold Improvements and Equipment				6,946
Vehicles and Equipment	8,097,084	81,506	8,178,590	
Infrastructure	46,168,255		46,168,255	0.500.205
Property Held for Sale or Lease - Net	CE COE 162	01.506		8,782,385
Total Noncurrent Assets	65,695,463	81,506	65,776,969	10,070,374
Total Assets	72,640,855	226,607	72,867,462	11,761,536
LIABILITIES				
Current Liabilities:				
Bonds Payable	140,000		140,000	
Accounts Payable	1.0,000		1.0,000	8,400
Note Payable				60,996
Financing Obligations Payable	1,177,227		1,177,227	
Total Current Liabilities	1,317,227		1,317,227	69,396
Noncurrent Liabilities:	, ,		, ,	,
Bonds Payable	145,000		145,000	
Bond Anticipation Note	4,950,000			
Note Payable				523,587
Financing Obligations Payable	4,779,619		4,779,619	
Total Noncurrent Liabilities	9,874,619		9,874,619	523,587
Total Liabilities	11,191,846		11,191,846	592,983
NET ASSETS Invested in Capital Assets,				
Net of Related Debt	54,503,617	81,506	54,585,123	10,070,374
Restricted For:	- ,- ~-,~-,	,00	- ,,-	-,
Capital Projects	4,798,064		4,798,064	
Debt Service	205,392		205,392	
Unrestricted	1,941,936	145,101	2,087,037	1,098,179
Total Net Assets	\$ 61,449,009	\$ 226,607	\$ 61,675,616	\$ 11,168,553

The accompanying notes are an integral part of the financial statements.



### PULASKI COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For The Year Ended June 30, 2007

**Program Revenues Received** 

### PULASKI COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

#### For The Year Ended June 30, 2007

Functions/Programs		Expenses		Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions	
Primary Government:									
Governmental Activities:									
General Government	\$	7,693,381	\$	93,415	\$	664,888	\$		
Protection to Persons and Property		5,378,436		92,751		2,354,897			
General Health and Sanitation		489,893							
Social Services		71,790							
Recreation and Culture		900,875							
Roads		9,246,733				3,525,663			
Airports		52,922							
Debt Service		388,693							
Capital Projects		3,922,741						2,012,497	
Total Governmental Activities		28,145,464		186,166		6,545,448		2,012,497	
Business-type Activities:									
Jail Canteen		389,830		412,349					
Total Business-type Activities		389,830		412,349					
Total Primary Government	\$	28,535,294	\$	598,515	\$	6,545,448	\$	2,012,497	
Component Unit:									
Somerset Pulaski County Development									
Foundation	\$	107,483	\$	0	\$	925,474	\$	0	

#### **General Revenues:**

Taxes:

Real Property Taxes
Motor Vehicle Taxes
Occupational Taxes
Fire Insurance Premium Taxes
Other Taxes
Excess Fees
Commission and Royalties
Gain on Sale of Land
Reimbursements
Miscellaneous Revenues
Rentals
Interest

Total General Revenues Change in Net Assets Net Assets - Beginning

Net Assets - Ending

#### PULASKI COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS For The Year Ended June 30, 2007 (Continued)

### Net (Expenses) Revenues and Changes in Net Assets

P	Component Unit			
Governmental Activities	Business-Type Activities	Totals	Somerset Pulaski County Dev. Foundation	
\$ (6,935,078)	\$	\$ (6,935,078)	\$	
(2,930,788)		(2,930,788)		
(489,893)		(489,893)		
(71,790)		(71,790)		
(900,875)		(900,875)		
(5,721,070)		(5,721,070)		
(52,922)		(52,922)		
(388,693)		(388,693)		
(1,910,244)		(1,910,244)		
(19,401,353)		(19,401,353)	-	
	22,519	22,519		
_	22,519	22,519		
(19,401,353)	22,519	(19,378,834)		
			\$ 817,991	
1,440,371		1,440,371		
271,289		271,289		
8,198,763		8,198,763		
2,284,076		2,284,076		
916,888		916,888		
701,607		701,607		
173,004		173,004		
170,00		175,00	207,427	
136,831		136,831	201,121	
657,825	9,272	667,097	1,461	
,	,	,	159,027	
153,841	7,088	160,929	3,876	
14,934,495	16,360	14,950,855	371,791	
(4,466,858)	38,879	(4,427,979)	1,189,782	
65,915,867	187,728	66,103,595	9,978,771	
\$ 61,449,009	\$ 226,607	\$ 61,675,616	\$ 11,168,553	



### PULASKI COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

June 30, 2007

### PULASKI COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

#### June 30, 2007

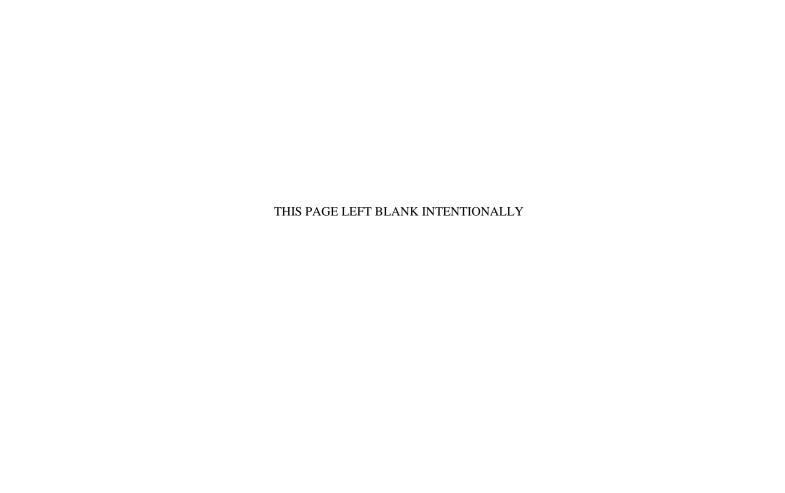
	(	General Fund	Road Fund	Jail Fund	Public Properties Corporation Judicial Center Fund		
ASSETS							
Cash and Cash Equivalents Notes Receivables	\$	199,300	\$ 158,669	\$ 12,451	\$	4,798,064	
Total Assets	199,3		158,669	12,451		4,798,064	
FUND BALANCES  Reserved for: Capital Projects Bond Payments Unreserved: General Fund Special Revenue Funds		199,300	158,669	 12,451_		4,798,064	
Total Fund Balances	\$	199,300	\$ 158,669	\$ 12,451	\$	4,798,064	

# PULASKI COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS June 30, 2007 (Continued)

Non-	Total					
Major	Governmental					
Funds	Funds					
_		_				
\$ 1,585,097	\$	6,753,581				
191,811		191,811				
1,776,908		6,945,392				
205,392		4,798,064 205,392				
203,392		199,300				
1,571,516		1,742,636				
\$ 1,776,908	\$	6,945,392				

#### **Reconciliation of Balance Sheet - Governmental Funds to Statement of Net Assets:**

Total Fund Balances	\$ 6,945,392
Amounts Reported For Governmental Activities In The Statement	
Of Net Assets Are Different Because:	
Capital Assets Used in Governmental Activities Are Not Financial Resources	
And Therefore Are Not Reported in the Funds.	204,178,275
Accumulated Depreciation	(138,482,812)
Long Term Debt is Not Due And Payable in The Current Period And, Therefore,	
Is Not Reported In The Funds.	
Bond Anticipation Note	(4,950,000)
Financing Obligations	(5,956,846)
Bonds	 (285,000)
Net Assets Of Governmental Activities	\$ 61,449,009



# PULASKI COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

For The Year Ended June 30, 2007

# PULASKI COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

#### For The Year Ended June 30, 2007

		General Fund		Road Fund		Jail Fund	C	Public roperties orporation icial Center Fund
REVENUES								
Taxes	\$	6,292,403	\$	1,652,639	\$	253,662		
In Lieu Tax Payments		216,840		51,256				
Excess Fees		701,607						
Licenses and Permits		202,876						
Intergovernmental		664,888		3,019,831		1,950,157		
Charges for Services		93,415				83,495		
Miscellaneous		10,495		118,696		200,183		
Interest		18,369		14,855		3,725		57,157
Total Revenues		8,200,893		4,857,277		2,491,222		57,157
EXPENDITURES								
General Government		2,494,100						
Protection to Persons and Property		1,106,681				1,995,808		
General Health and Sanitation		430,678				, ,		
Social Services		4,385						
Recreation and Culture		736,235						
Roads		,		4,742,575				
Airports								
Debt Service		40,853		947,290		39,847		93,699
Capital Projects		167,022		313,443		,		68,767
Administration		3,654,014		25,628		601,828		46,627
Total Expenditures		8,633,968		6,028,936		2,637,483		209,093
Excess (Deficiency) of Revenues Over Expenditures Before Other Financing Sources (Uses)		(433,075)		(1,171,659)		(146,261)		(151,936)
Other Financing Sources (Uses)								
Debt Issuance				1,500,000				4,950,000
Transfers From Other Funds		846,601		200,000		205,000		1,200,000
Transfers to Other Funds		(744,039)		(200,000)		(212,272)		
Total Other Financing Sources (Uses)		102,562		1,500,000		(7,272)		4,950,000
Net Change in Fund Balances		(330,513)		328,341		(153,533)		4,798,064
Fund Balances - Beginning	<u></u>	529,813	ф.	(169,672)	_	165,984	Φ.	4.700.054
Fund Balances - Ending	\$	199,300	\$	158,669	\$	12,451	\$	4,798,064

# PULASKI COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS For The Year Ended June 30, 2007 (Continued)

	Non- Major Funds	Total Governmental Funds
\$	4,441,711	\$ 12,640,415
Ψ	.,,,	268,096
		701,607
		202,876
	2,923,069	8,557,945
	9,256	186,166
	638,286	967,660
	59,735	153,841
	8,072,057	23,678,606
	345,667	2,839,767
	1,617,412	4,719,901
	10-	430,678
	67,405	71,790
	158,254	894,489
	128,357	4,870,932
	52,922	52,922
	631,004	1,752,693
	4,870,258	5,419,490
	341,408	4,669,505
	8,212,687	25,722,167
	(140,630)	(2,043,561)
		6,450,000
	558,881	1,810,482
	(654,171)	(1,810,482)
_	(95,290)	6,450,000
	(235,920)	4,406,439
	2,012,828	2,538,953
\$	1,776,908	\$ 6,945,392



# PULASKI COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

## PULASKI COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

Net Change in Fund Balances - Total Governmental Funds	\$ 4,406,439
Governmental Funds report capital outlays as expenditures. However, in the	
Statement of Activities the cost of those assets are allocated over their	
estimated useful lives and reported as depreciation expense.	
Capital Outlay	2,765,512
Depreciation Expense	(6,412,423)
Assets disposed of, net book value:	(140,386)
The issuance of long-term debt (e.g. bonds, leases) provides current	
financial resources to governmental funds. While lease and bond	
principal payments are expensed in the Governmental Funds as a use	
of current financial resources. These transactions, however, have no	
effect on net assets.	
Debt Issuance	(6,450,000)
Payment of Detention Center Refunding Bonds	135,000
Payment For Financing Obligations	 1,229,000
Change in Net Assets of Governmental Activities	\$ (4,466,858)



### PULASKI COUNTY STATEMENT OF NET ASSETS - PROPRIETARY FUND - MODIFIED CASH BASIS

June 30, 2007

## PULASKI COUNTY STATEMENT OF NET ASSETS - PROPRIETARY FUND - MODIFIED CASH BASIS

#### June 30, 2007

	Business-Type Activities- Enterprise Fund	
		Jail
	Canteen Fund	
Assets		
Current Assets:		
Cash and Cash Equivalents	\$	145,101
Total Current Assets		145,101
Noncurrent Assets:		
Capital Assets:		
Vehicles and Equipment		128,112
Less Accumulated depreciation		(46,606)
Total Noncurrent Assets		81,506
Total Assets		226,607
Net Assets		
Invested in Capital Assets,		
Net of Related Debt		81,506
Unrestricted		145,101
Total Net Assets	\$	226,607



## PULASKI COUNTY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS PROPRIETARY FUND - MODIFIED CASH BASIS

## PULASKI COUNTY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS PROPRIETARY FUND - MODIFIED CASH BASIS

	Business-Typ Activities-	
	_	terprise
	121	Fund
		Tuliu
		Jail
	(	Canteen
		Fund
Operating Revenues		
Canteen Receipts	\$	410,608
Other Receipts		1,741
Total Operating Revenues		412,349
Operating Expenses		
Cost of Sales		232,810
Educational, Recreational, and Inmate Benefit		64,407
Personnel Costs		10,259
Sales Tax		13,918
Miscellanous		661
Office Supplies		2,792
Depreciation		15,091
Total Operating Expenses		339,938
Operating Income		72,411
Nonoperating Revenues (Expenses)		
Interest Income		7,088
Inmate Pay From State		9,272
Inmate Refunds		(49,892)
Total Nonoperating Revenues		
(Expenses)		(33,532)
Change In Net Assets		38,879
Total Net Assets - Beginning		187,728
Total Net Assets - Ending	\$	226,607

### PULASKI COUNTY STATEMENT OF CASH FLOWS - PROPRIETARY FUND - MODIFIED CASH BASIS

### PULASKI COUNTY STATEMENT OF CASH FLOWS - PROPRIETARY FUND - MODIFIED CASH BASIS

	Business-Type Activities- Enterprise	
		Fund
	(	Jail Canteen Fund
Cash Flows From Operating Activities	'	
Receipts From Customers	\$	410,608
Other Receipts		1,741
Payments to Suppliers		(300,009)
Payments to Employees		(10,259)
Payments to Others		(14,579)
Net Cash Provided By		
Operating Activities		87,502
Cash Flows From Noncapital		
Financing Activities		
Inmate Pay From State		9,272
Inmate Refunds on Accounts		(49,892)
Net Cash (Used) By Noncapital		
Financing Activities		(40,620)
Cash Flows From Capital and		
Related Financing Activities		
Capital Asset Purchases		(20,826)
Net Cash (Used) By Capital and		
Related Financing Activities		(20,826)
Cash Flows From Investing Activities		
Interest Earned		7,088
Net Cash Provided By Investing Activities		7,088
Net Increase in Cash and		
Cash Equivalents		33,144
Cash and Cash Equivalents - July 1, 2006		111,957
Cash and Cash Equivalents - June 30, 2007	\$	145,101

#### PULASKI COUNTY STATEMENT OF CASH FLOWS - PROPRIETARY FUND - MODIFIED CASH BASIS For The Year Ended June 30, 2007 (Continued)

	Business-Ty Activities	
	Enterprise Fund	
Reconciliation of Operating Income to		Jail
Net Cash Provided (Used) by Operating	Canteen	
Activities		Fund
Operating Income (Loss) Adjustments to Reconcile Operating	\$	72,411
Income To Net Cash Provided (Used)		
By Operating Activities:		
Depreciation Expense		15,091
Net Cash Provided By Operating		
Activities	\$	87,502

## INDEX FOR NOTES TO THE FINANCIAL STATEMENTS

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#### PULASKI COUNTY NOTES TO FINANCIAL STATEMENTS

June 30, 2007

#### Note 1. Summary of Significant Accounting Policies

#### A. Basis of Presentation

The primary government presents its government-wide and fund financial statements in accordance with a modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, assets, liabilities, and related revenues and expenditures are recorded when they result from cash transactions, except for the recording of depreciation expense on the statement of activities. This modified cash basis recognizes revenues when received and expenditures when paid. Property tax receivables, accounts payable, compensated absences, and donated assets are not reflected in the financial statements. The financial statements of the Somerset Pulaski County Development Foundation, Inc., a discretely presented component unit, is prepared on the accrual basis, in accordance with accounting principles generally accepted in the United States of America. Under this basis of accounting, all assets and liabilities are reported. Revenue is recorded when earned and expenses are recorded when incurred. The financial information of this discretely presented component unit is included in the government-wide Statement of Net Assets and Statement of Activities.

The State Local Finance Officer does not require the county to report capital assets and infrastructure; however the value of these assets are included in the Statement of Net Assets and their corresponding depreciation expense is included on the Statement of Activities.

#### **B.** Reporting Entity

The financial statements of Pulaski County include the funds, agencies, boards, and entities for which the fiscal court is financially accountable. Financial accountability, as defined by Section 2100 of the Governmental Accounting Standards Board (GASB) Codification of Governmental Accounting and Financial Reporting Standards, as amended by GASB 14 and GASB 39, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service. Consequently, the reporting entity includes organizations that are legally separate from the primary government. Legally separate organizations are reported as component units if either the county is financially accountable or the organization's exclusion would cause the county's financial statements to be misleading or incomplete. Component units may be blended or discretely presented. Blended component units either provide their services exclusively or almost entirely to the primary government, or their governing bodies are substantively the same as the primary government. All other component units are discretely presented.

#### **Blended Component Units**

The following legally separate organization provides its services exclusively to the primary government, and the fiscal court is able to impose its will on this organization. This organization's balances and transactions are reported as though they are part of the county's primary government using the blending method.

#### Pulaski County Public Properties Corporation

The fiscal court appoints a voting majority of the Public Properties Corporation's governing board and has the ability to impose its will on the governing board. In addition, the fiscal court is financially accountable and legally obligated for the debt of the Public Properties Corporation. The Public Properties Corporation's financial information is reported in the Public Properties Corporation Judicial Center Fund and the Detention Center Corporation Bond Fund.

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### **B.** Reporting Entity (Continued)

#### **Discretely Presented Component Unit**

The component unit column in the government-wide financial statements includes the data for the Somerset Pulaski County Development Foundation, Inc. This is reported on the Statement of Net Assets and the Statement of Activities in a separate column that is labeled as "Component Unit" to emphasize this organization's separateness from the fiscal court's primary government.

Somerset Pulaski County Development Foundation, Inc.

The Pulaski County Fiscal Court (Fiscal Court) does not appoint a voting majority of the Somerset Pulaski County Development Foundation's, Inc. (Foundation) governing board. However, the Foundation is governed by a board of directors which includes the County Judge/Executive and is a legally separate organization set up exclusively for the development and enhancement of the industrial and commercial welfare of Somerset, Pulaski County, and surrounding areas. The Pulaski County Fiscal Court's occupational tax ordinance states that a percentage of the collections are to be deposited into the County's Industrial Development Fund. In this fund the Fiscal Court retains the tax revenues collected, approves and pays the expenditures of the Foundation including salaries and debt. The debt outstanding is reported in the financial statements and related notes of the Foundation. The Fiscal Court also purchases land and constructs buildings for industrial development by obtaining grants or using the occupational tax revenues then deeds over the land and buildings to the Foundation when completed. These capital assets are reported in the financial statements and related notes of the Foundation. Exclusion of this entity as a component unit of Pulaski County would cause the county's financial statements to be misleading or incomplete. The financial information for the Foundation is presented discretely within Pulaski County's financial statements.

Audited financial statements for the Somerset Pulaski County Development Foundation, Inc. a discretely presented component unit, may be requested by contacting the Somerset Pulaski County Development Foundation, Inc., P.O. Box 450, Somerset, Kentucky, 42502.

#### C. Pulaski County Elected Officials

Kentucky law provides for election of the officials below from the geographic area constituting Pulaski County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities, and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices. These financial statements are not required to be included in the financial statements of Pulaski County, Kentucky.

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### D. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its non-fiduciary component units. For the most part, the effect of interfund activities has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on sales, fees, and charges for support. Business-type revenues come mostly from fees charged to external parties for goods or services.

The statement of net assets presents the reporting entity's non-fiduciary assets and liabilities, the difference between the two being reported as net assets. Net assets are reported in three categories:

1) invested in capital assets, net of related debt - consisting of capital assets, net of accumulated depreciation and reduced by outstanding balances for debt related to the acquisition, construction, or improvement of those assets; 2) restricted net assets - resulting from constraints placed on net assets by creditors, grantors, contributors, and other external parties, including those constraints imposed by law through constitutional provisions or enabling legislation; and 3) unrestricted net assets - those assets that do not meet the definition of restricted net assets or invested in capital assets.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function; 2) operating grants and contributions; and 3) capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Internally dedicated resources such as taxes and unrestricted state funds are reported as general revenues.

Funds are characterized as either major or non-major. Major funds are those whose assets, liabilities, revenues, or expenditures/expenses are at least ten percent of the corresponding total (assets, liabilities, etc.) for all funds or type (governmental or proprietary) and whose total assets, liabilities, revenues, or expenditures/expenses are at least five percent of the corresponding total for all governmental and enterprise funds combined. The fiscal court may also designate any fund as major.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major enterprise funds are reported as separate columns in the financial statements.

#### **Governmental Funds**

The primary government reports the following major governmental funds:

General Fund - This is the primary operating fund of the fiscal court. It accounts for all financial resources of the general government, except where the Department for Local Government requires a separate fund or where management requires that a separate fund be used for some function.

Road Fund - This fund is for road and bridge construction and repair. The primary source of revenue for this fund is state payments for truck licenses distribution, municipal road aid, and transportation grants. The Department for Local Government requires the fiscal court to maintain these receipts and expenditures separately from the General Fund.

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### D. Government-wide and Fund Financial Statements (Continued)

#### **Governmental Funds** (Continued)

Jail Fund - The primary purpose of this fund is to account for the jail expenses of the county. The primary sources of revenue for this fund are reimbursements from the state and federal government, payments from other counties for housing prisoners, and transfers from the General Fund. The Department for Local Government requires the fiscal court to maintain these receipts and expenditures separately from the General Fund.

Public Properties Corporation Judicial Center Fund - The primary purpose of this fund is to account for the financial resources to be used for the acquisition and construction of the judicial center.

The government also has the following non-major funds: Local Government Economic Assistance Fund, Fire Fund, Industrial Development fund, 911 Fund, Economic Development Fund, Grant Fund, Hazardous Material Fund, Sheriff's Vehicle Fund, and Detention Center Corporation Bond Fund.

#### Special Revenue Funds:

The Road Fund, Jail Fund, Local Government Economic Assistance Fund, Fire Fund, Industrial Development Fund, 911 Fund, Economic Development Fund, Grant Fund, Hazardous Material Fund, and Sheriff's Vehicle Fund are presented as special revenue funds. Special revenue funds are to account for the proceeds of specific revenue sources and expenditures that are legally restricted for specific purposes.

#### **Debt Service Fund:**

The Detention Center Corporation Bond Fund maintained by the Pulaski County Public Properties Corporation is used to account for the accumulation of resources for, and the payment of general long-term debt principal and interest.

#### Capital Projects Fund:

The Public Properties Corporation Judicial Center Fund is presented as a capital projects fund. The capital projects fund is used to account for the financial resources to be used for the acquisition or construction of major capital facilities.

Generally and except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to lien and sale the 3<sup>rd</sup> Saturday in April following the delinquency date.

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### **D.** Government-wide and Fund Financial Statements (Continued)

#### **Proprietary Funds**

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with proprietary funds' principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. The principal operating revenues of the county's enterprise fund are charges to customers for sales in the Jail Canteen Fund. Operating Expenses for the enterprise fund includes the cost of sales and services, administrative expenses, and depreciation on capital assets.

The government reports the following major proprietary fund:

Jail Canteen Fund - The canteen operations are authorized pursuant to KRS 441.135(1), which allows the jailer to sell snacks, sodas, and other items to inmates. The profits generated from the sale of those items are to be used for the benefit or recreation of the inmates. KRS 441.135(2) requires the jailer to maintain accounting records and report annually to the county treasurer the receipts and disbursements of the Jail Canteen Fund.

#### **Presentation of Discretely Presented Component Unit**

The financial statements present the following major discretely presented component unit: Somerset Pulaski County Development Foundation, Inc.

This component unit is presented on the Statement of Net Assets and the Statement of Activities in a separate column labeled as "Component Unit" to emphasize this organization's separateness from the fiscal court's primary government.

#### E. Deposits and Investments

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition.

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### F. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported in the applicable governmental or business-type activities of the government-wide financial statements. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

Cost of normal maintenance and repairs that does not add to the value of the asset or materially extend the asset's life is not capitalized. Land and Construction In Progress are not depreciated. Interest incurred during construction is not capitalized. Capital assets and infrastructure are depreciated using the straight-line method of depreciation over the estimated useful life of the asset.

	Capitalization		Useful Life
	T	hreshold	(Years)
Land Improvements	\$	25,000	10-60
<b>Buildings and Building Improvements</b>		50,000	10-75
Machinery and Equipment		5,000	3-25
Vehicles		5,000	3-25
Infrastructure		25,000	10-50

#### G. Long-term Obligations

In the government-wide financial statements and proprietary funds in the fund financial statements, long term debt and other long-term obligations are reported as liabilities in the applicable financial statements. The principal amount of bonds, notes, and financing obligations are reported.

In the fund financial statements, governmental funds recognize bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as expenditures. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures. Debt proceeds are reported as other financing sources.

#### **H.** Fund Equity

In the fund financial statements, the difference between the assets and liabilities of governmental funds is reported as fund balance. Fund balance is divided into reserved and unreserved components, with unreserved considered available for new spending. Unreserved fund balances, may be divided into designated and undesignated portions. Designations represent fiscal court's intended use of the resources and should reflect actual plans approved by the fiscal court.

Governmental funds report reservations of fund balance for amounts that are legally restricted by outside parties for use for a specific purpose, long-term receivables, and encumbrances.

#### **Note 1.** Summary of Significant Accounting Policies (Continued)

#### H. Fund Equity (Continued)

"Reserved for Encumbrances" are purchase orders that will be fulfilled in a subsequent fiscal period. Although the purchase order or contract creates a legal commitment, the fiscal court incurs no liability until performance has occurred on the part of the party with whom the fiscal court has entered into the arrangement. When a government intends to honor outstanding commitments in subsequent periods, such amounts are encumbered. Encumbrances lapse at year-end and are not reflected on the Statement of Net Assets and Statement of Activities; however, encumbrances (if any) are reflected on the Balance Sheet - Governmental Funds as part of the fund balance.

#### I. Budgetary Information

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

The State Local Finance Officer does not require the Detention Center Corporation Bond Fund to be budgeted. Bond indentures and other relevant contractual provisions require specific payments to and from these funds annually and transfers are budgeted in the Jail Fund to comply with these requirements.

The State Local Finance Officer does not require the Jail Canteen Fund to be budgeted because the fiscal court does not approve the expenses made from this fund.

The Somerset Pulaski County Development Foundation, Inc. funds are not budgeted by the County Treasurer. The State Local Finance Officer does not require the Fiscal Court to budget these funds.

#### J. Related Organizations

A related organization is an entity for which a primary government is not financially accountable. It does not impose will or have a financial benefit or burden relationship, even if the primary government appoints a voting majority of the related organization's governing board. Based on these criteria, the following are considered related organizations of Pulaski County Fiscal Court:

Southeastern Water District Pulaski County Western Water District Pulaski County Public Library Special District Pulaski County Extension District Board Pulaski County Solid Waste Board

#### Note 2. Deposits

The primary government and component units maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the county and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

#### Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the government's deposit may not be returned to it. The government does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). The County Jailer did not enter into a written agreement with one depository institution for the Jail Canteen. As of August 31, 2006 and June 30, 2007, \$46,475 and \$52,131 respectively, of the County's deposits were exposed to custodial credit risk as follows:

• Uninsured and Uncollateralized \$46,475 and \$52,131

#### **Amounts Due Other Entities**

As of June 30, 2007, \$97,032 of the County's general fund cash balance of \$199,300 belonged to other entities for occupational taxes collected by the County on their behalf.

#### Note 3. Notes Receivable

#### **Primary Government:**

In April 1993, Pulaski County loaned Somerset Food Services the proceeds from a Community Development Block Grant in the amount of \$317,532 plus an additional \$200,000. This loan was for a period of twenty years at 3 percent interest, with 20 annual payments in the amount of \$21,307 for the first five years and \$38,061 for the remaining 15 years. As of June 30, 2007, principal balance due was \$191,811.

Notes receivable, as of year-end for the primary government's are as follows:

	Governmental Activities				
			Principal		
<b>Primary Government:</b>	Principal	Principal			
	Amount	Interest	Receivable		
Company	Borrowed	Rate	June 30, 2007		
Somerset Food Services	\$ 517,532	3%	\$ 191,811		
Totals	\$ 517,532		\$ 191,811		

#### Note 3. Notes Receivable (Continued)

#### **Discretely Presented Component Unit:**

Notes receivable at June 30, 2007 of the Somerset Pulaski County Development Foundation, Inc. is made up of the following notes due from industries at varying interest rates:

	Governmental Activities		
		Principal	
Foundation:		Amount	
	R	Receivable	
Company	Ju	ne 30, 2007	
Mac Metal	\$	16,693	
Hendrickson USA,LLC		360,000	
A.L. Adams Group, Inc.		1,000,000	
TDE Group, Inc.		50,000	
Valley Oak Tenants Association		15,000	
General Electric		150,000	
Less: Allowance for Uncollectibles		(15,000)	
Totals	\$	1,576,693	

- 1. The General Electric (GE) note is a ten-year term note that matured July 1, 2002. For each year that GE maintains a manufacturing facility at its current location, employing a minimum of an average of 185 employees per year, the note payment due from GE for that year is deferred without penalty or additional interest. At the conclusion of the ten-year term, any unpaid and/or previously deferred amounts due under the agreement will be forgiven provided GE has complied with all terms of the agreement. As of June 30, 2002, GE had failed to meet the average 185 employees requirement for three years in a row (June 30, 2000-June 30, 2002).
  - Due to GE's past performance and the company's promises of future expansion, the board voted to extend GE's contract through July 1, 2007. If GE meets the requirements for those three years, the Foundation will forgive both the current and deferred amounts as originally agreed upon.
- 2. The note to Hendrickson USA, LLC, which is a loan for a portion of the purchase price of the speculation building, is to be reclassified as a grant as the company creates a minimum of 120 jobs on or before December 31, 2009 and maintains those jobs for ten years. The credit will accrue to Hendrickson at a rate of \$300 per job per year during the term of the note. If certain conditions are not met during the period of this note, interest at 5% and payments may become due or the note may be called for no employment or failure to make any payment due timely.

#### Note 3. Notes Receivable (Continued)

#### **Discretely Presented Component Unit (Continued):**

- 3. The note to Valley Oak Tenants Association is a short-term loan to assist the Association in various projects in relation to the Valley Oak property.
- 4. The note to A.L. Adams Group, Inc. which is a loan for the purchase price of the speculation building and 23.154 acres, will be reclassified as a grant, if the company creates up to 200 full-time jobs within a five-year period, commencing the 18<sup>th</sup> day of July, 2004 based upon a formula agreed to by the Foundation and the Company. If conditions are not met, at the conclusion of the five-year period, A.L. Adams Group, Inc. will repay the Foundation any remaining balance. After June 30, 2007, the Company ceased operations and defaulted on this loan. The Foundation believes it is adequately collateralized in the underlying real estate to fully recover all amounts owed to it. This loan has been placed on nonaccrual status.
- 5. The note to TDE Group, Inc., which is a loan for relocation will be reclassified as a grant, if the company creates up to 50 full-time jobs within a five-year period, commencing the 18<sup>th</sup> day of July, 2004 based upon a formula agreed to by the Foundation and the Company. If conditions are not met, at the conclusion of the five-year period, TDE Group, Inc. will repay the Foundation any remaining balance. After June 30, 2007, the Company ceased operations and defaulted on this loan. The Foundation believes it is adequately collateralized in the underlying real estate to fully recover all amounts owed to it. This loan has been placed on nonaccrual status.

#### **Note 4.** Operating Leases

The fiscal court entered into various lease agreements for copiers, mailing scales, and 911 equipment to be used by various county departments. The total expense related to these leases was \$40,376 for the fiscal year ended June 30, 2007. The future minimum lease payments for these leases are as follows:

Fiscal Year Ended			
June 30	Amount		
2008	\$	38,026	
2009		10,843	
2010		6,837	
2011		1,910	
Total Minimum Lease Payments	\$	57,616	

Note 5. Capital Assets

Capital asset activity for the year ended June 30, 2007 was as follows:

	Primary Government				
	Beginning			Ending	
<b>Primary Government:</b>	Balance	Increases	Decreases	Balance	
Governmental Activities:					
Capital Assets Not Being Depreciated:					
Land and Land Improvements	\$ 951,253	\$ 263,753	\$	\$ 1,215,006	
Construction In Progress		78,483		78,483	
Total Capital Assets Not Being					
Depreciated	951,253	342,236		1,293,489	
Capital Assets, Being Depreciated:					
Buildings	13,127,472	164,000		13,291,472	
Other Equipment	2,801,825	285,648		3,087,473	
Vehicles and Equipment	11,759,081	845,251	(331,494)	12,272,838	
Infrastructure	173,104,626	1,128,377		174,233,003	
Total Capital Assets Being					
Depreciated	200,793,004	2,423,276	(331,494)	202,884,786	
Less Accumulated Depreciation For:					
Buildings	(4,586,419)	(294,317)		(4,880,736)	
Other Equipment	(1,156,309)	(205, 265)		(1,361,574)	
Vehicles and Equipment	(3,795,293)	(571,569)	191,108	(4,175,754)	
Infrastructure	(122,723,476)	(5,341,272)		(128,064,748)	
Total Assumulated Dannaciation	(122 261 407)	(6.412.422)	101 100	(120 402 012)	
Total Accumulated Depreciation	(132,261,497)	(6,412,423)	191,108	(138,482,812)	
Total Capital Assets, Being	69 521 507	(2,000,147)	(140.296)	64 401 074	
Depreciated, Net	68,531,507	(3,989,147)	(140,386)	64,401,974	
Government Activities Capital Assets, Net	\$ 69,482,760	\$ (3,646,911)	\$ (140,386)	\$ 65,695,463	
Asseis, incl	\$ 69,482,760	\$ (3,646,911)	\$ (140,386)	φ 05,095, <del>4</del> 05	

15,091

#### PULASKI COUNTY NOTES TO FINANCIAL STATEMENTS June 30, 2007 (Continued)

Total Depreciation Expense - Business-Type Activities

#### **Note 5.** Capital Assets (Continued)

	Reporting Entity			
Primary Government:	Beginning Balance	Increases	Decreases	Ending Balance
Business-type Activities:				
Capital Assets, Being Depreciated:				
Vehicles and Equipment	107,286	20,826		128,112
Total Capital Assets Being				
Depreciated	107,286	20,826		128,112
Less Accumulated Depreciation For:				
Vehicles and Equipment	(31,515)	(15,091)		(46,606)
Total Accumulated Depreciation	(31,515)	(15,091)		(46,606)
Total Capital Assets, Being				
Depreciated, Net	75,771	5,735		81,506
Business-type Activities Capital				
Assets, Net	\$ 75,771	\$ 5,735	\$ 0	\$ 81,506
Depreciation expense was charged to fu	nctions of the prin	nary government a	s follows:	
Governmental Activities:				
General Government			\$	184,109
Protection to Persons and Property				658,535
General Health and Sanitation 59,215				
Recreation and Culture				6,386
Roads, Including Depreciation of General		5,504,178		
Total Depreciation Expense - Governme	ntal Activities			6,412,423
Business-type Activities				
Jail Canteen				15,091

#### Note 5. Capital Assets (Continued)

Capital asset activity for the primary government's discretely presented component unit for the year ended June 30, 2007 for Property and Equipment.

**Discretely Presented Component Unit** Somerset-Pulaski County Development Foundation, Inc. **Property and Equipment** Beginning Ending Balance Balance Increases Decreases Capital Assets Not Being Depreciated: Land and Development Costs 1,268,501 12,542 1,281,043 Total Capital Assets Not Being Depreciated 1,268,501 12,542 1,281,043 Capital Assets, Being Depreciated: Leasehold Improvements 3,493 3,493 Equipment 50,282 2,773 53,055 Total Capital Assets Being Depreciated 53,775 2,773 56,548 Less Accumulated Depreciation For: Leasehold Improvements and Equipment (48,169)(1,433)(49,602)Total Accumulated Depreciation (48,169)(1,433)Total Capital Assets, Being Depreciated, Net 5,606 1,340 6,946 13,882 Capital Assets, Property and Equipment, Net \$ 1,274,107 \$ \$ Depreciation expense was charged to functions of the discretely presented component unit as follows:

Somerset-Pulaski County Development Foundation, Inc.	\$ 1,433
Total Depreciation Expense - Component Unit	\$ 1,433

Capital asset activity for the primary government's discretely presented component unit for the year ended June 30, 2007 for property held for sale or lease.

**Discretely Presented Component Unit** Somerset-Pulaski County Development Foundation, Inc. **Property Held for Sale or Lease** Beginning Ending Balance Increases Decreases Balance Capital Assets Not Being Depreciated: 8,782,385 **Buildings** and Land 8,168,267 1,815,000 \$ (1,200,882) \$ **Land Options** 4,700 (4,700)Total Capital Assets Not Being Depreciated 8,172,967 1,815,000 (1,205,582)8,782,385 Capital Assets, Property Held for Sale or Lease \$ 8,172,967 \$ 1,815,000 \$ (1,205,582) \$

#### Note 6. Long-term Debt

#### **Primary Government:**

#### A. 1996 Revenue Bonds

On October 1, 1996, the Pulaski County Public Properties Corporation issued \$1,415,000 of Revenue Bonds for the purpose of defeasement of the 1988 Bond Series Issue. The 1988 bonds were originally issued to finance and equip the Pulaski County Detention Center. The bonds require two semiannual interest payments be made on January 1 and July 1 of each year commencing January 1, 1997. One principal payment will be due on July 1 of each year, beginning January 1, 1997. Bonds will mature July 1, 2008. As of June 30, 2007, the principal amount outstanding was \$285,000. Future debt service requirements are:

	Governmental Activities				
Fiscal Year Ended					
June 30	Principal Interest				
		_			
2008	\$	140,000	\$	10,535	
2009		145,000		3,553	
	\$	285,000	\$	14,088	

#### **B.** Fire Project

On November 29, 2000, the Pulaski County Fiscal Court entered into an agreement with Kentucky Association of Counties Leasing Trust Program for the purchase of fire equipment, land, and the construction of a three bay fire station. The principal was \$1,100,000 at 4.25% interest rate for a period of 10 years, interest and principal paid monthly. The principal outstanding as of June 30, 2007, was \$432,501. Future principal and interest requirements are:

	Governmental Activities			
Fiscal Year Ended				
June 30	Principal Interest			
2008	\$	119,791	\$	18,702
2009		125,294		12,652
2010		131,050		6,324
2011		56,366		700
	\$	432,501	\$	38,378

#### Note 6. Long-term Debt (Continued)

#### **Primary Government (Continued**

#### C. Jail Roof and Computer Equipment

On June 24, 2003, the Pulaski County Fiscal Court entered into an agreement with Kentucky Association of Counties Leasing Trust Program for the repairs to the jail roof and the purchase of computer and telephone equipment. The principal was \$160,000 at 2.05 percent interest for a period of 5 years, with interest paid monthly and principal paid annually. The principal outstanding as of June 30, 2007, was \$33,000. Future principal and interest requirements are:

		Governmental Activities				
Fiscal Year Ended						
June 30	P	rincipal	Interest			
2008	\$	33,000	\$	550		
2000	Ψ	33,000	Ψ	330		
	\$	33,000	\$	550		

#### **D.** Road Improvements

On January 13, 2004, the Pulaski County Fiscal Court entered into an agreement with Kentucky Association of Counties Leasing Trust Program for road improvements. The principal was \$4,500,000 at 3.380 percent interest for a period of 10 years, with interest paid monthly and principal paid annually. The principal outstanding as of June 30, 2007, was \$3,301,119. Future principal and interest requirements are:

	Governmental Activities				
Fiscal Year Ended					
June 30		Principal		Interest	
2008	\$	426,533	\$	126,381	
2009		440,736		108,360	
2010		455,413		90,308	
2011		470,578		71,470	
2012		486,248		52,076	
2013-2014		1,021,611		38,578	
	\$	3,301,119	\$	487,173	

#### Note 6. Long-term Debt (Continued)

#### **Primary Government (Continued):**

#### E. Fire Tower

On October 22, 2003, the Pulaski County Fiscal Court entered into an agreement with Kentucky Association of Counties Leasing Trust Program for Fire Training Tower. The principal was \$499,999 at 3.460 percent interest for a period of 5 years, with interest paid monthly and principal paid annually. The principal outstanding as of June 30, 2007, was \$106,737. Future principal and interest requirements are:

	Governmental Activities			
I	Principal	Interest		
\$	106,737	\$	2,667	
\$	106 737	\$	2,667	
	\$ \$	Principal	Principal II \$ 106,737 \$	

#### F. Road Improvements

On March 26, 2004, the Pulaski County Fiscal Court entered into an agreement with Kentucky Association of Counties Leasing Trust Program for road improvements. The principal was \$500,000 at 3.15 percent interest for a period of 10 years, with interest paid monthly and principal paid annually. The principal outstanding as of June 30, 2007, was \$365,871. Future principal and interest requirements are:

	Governmental Activities				
Fiscal Year Ended					
June 30	F	Principal	Interest		
2008		47,548		13,829	
2009		49,039		11,991	
2010		50,579		10,101	
2011		52,167		8,147	
2012		53,806		6,140	
2013-2014		112,732		5,725	
	\$	365,871	\$	55,933	

#### **Note 6.** Long-term Debt (Continued)

#### **Primary Government (Continued):**

#### G. Road Grader

On March 2, 2005, the Pulaski County Fiscal Court entered into an agreement with Kentucky Association of Counties Leasing Trust Program for the purchase of a road grader. The principal was \$108,000, at 3.26 percent interest for a period of 52 months, with interest paid monthly and principal paid annually. The principal outstanding as of June 30, 2007, was \$67,000. Future principal and interest requirements are:

	Governmental Activities				
Fiscal Year Ended					
June 30	P	rincipal	Interest		
2008	\$	22,000	\$	1,918	
2009		22,000		1,034	
2010		23,000		81	
	\$	67,000	\$	3,033	

#### **H. Ford Excursion Truck**

On November 12, 2004, the Pulaski County Fiscal Court entered into an agreement with the Ford Motor Credit Company for the purchase of a 2005 Ford Excursion for the Somerset Pulaski County Development Foundation's Director. The principal was \$39,912, at 5.3 percent interest for a period of 3 years, with interest and principal paid monthly. The principal outstanding as of June 30, 2007, was \$9,090. Future principal and interest requirements are:

		Governmen	tal Activities	
Fiscal Year Ended				
June 30	Pı	incipal	Interest	
2008	\$	9,090	\$	202
		_		
	\$	9,090	\$	202

## Note 6. Long-term Debt (Continued)

## **Primary Government (Continued):**

## I. Ford Crown Victoria

On November 12, 2004, the Pulaski County Fiscal Court entered into an agreement with the Ford Motor Credit Company for the purchase of a 2005 Ford Crown Victoria for the purpose of transporting prisoners. The principal was \$21,511, at 4.55 percent interest for a period of 3 years, with interest and principal paid monthly. The principal outstanding as of June 30, 2007, was \$2,528. Future principal and interest requirements are:

		Governmental Activities					
Fiscal Year Ended							
June 30	P1	rincipal	Interest				
2008	\$	2,528	\$	24			
	\$	2,528	\$	24			

#### J. Tractor/Mower

On May 5, 2005, the Pulaski County Fiscal Court entered into an agreement with Kentucky Association of Counties Leasing Trust Program for the purchase of a tractor/mower. The principal was \$304,000, at 3.32 percent interest for a period of 55 months, with interest paid monthly and principal paid annually. The principal outstanding as of June 30, 2007, was \$189,000. Future principal and interest requirements are:

	Governmental Activities					
Fiscal Year Ended						
June 30	F	Principal	Interest			
2008	\$	60,000	\$	6,797		
2009		65,000		4,268		
2010		64,000		1,594		
	\$	189,000	\$	12,659		

## Note 6. Long-term Debt (Continued)

## **Primary Government (Continued):**

## K. CAD 911 System

On July 13, 2005 the Pulaski County Fiscal Court entered into an agreement with the Kentucky Association of Counties Leasing Trust Program for the purchase of an upgraded dispatch system for the 911 center. The principal was \$130,000, at 4.25 percent interest for a period of 59 months, with interest paid monthly and principal paid annually. The principal outstanding as of June 30, 2007, was \$100,000. Future principal and interest requirements are:

	Governmental Activities					
Fiscal Year Ended						
June 30	I	Principal	Interest			
2008	\$	25,000	\$	3,991		
2009		25,000		2,843		
2010		25,000		1,591		
2011		25,000		125		
	\$	100,000	\$	8,550		

## L. Vehicles/Computer Equipment

On August 18, 2005 the Pulaski County Fiscal Court entered into an agreement with the Kentucky Association of Counties Leasing Trust Program for the purchase of two vehicles for the Sheriff's Department and an upgrade of the county finance office's computer system. The principal was \$155,000, at 3.510 percent interest for a period of 53 months, with interest paid monthly and principal paid annually. The principal outstanding as of June 30, 2007, was \$120,000. Future principal and interest requirements are:

	Governmental Activities				
Fiscal Year Ended					
June 30	F	Principal	Interest		
2008	\$	40,000	\$	4,542	
2009		40,000		2,960	
2010		40,000		1,150	
		_			
	\$	120,000	\$	8,652	

## Note 6. Long-term Debt (Continued)

## **Primary Government (Continued):**

## M. First Mortgage Revenue Bond Anticipation Note, Series 2006

In September 2007, the Pulaski County Kentucky, Public Properties Corporation issued \$4,950,000 First Mortgage Revenue Bond Anticipation Notes, Series 2007 in anticipation of issuing bonds for the construction of a new Judicial Center facility for lease to the Administrative Office of the Courts. The bond anticipation notes principal is due at maturity on October 1, 2008. Semi-annual interest payments at a rate of 3.85 % are due on April 1 and October 1 of each year. The principal outstanding as of June 30, 2007, was \$4,950,000. Future debt service requirements are:

	Governmental Activities					
Fiscal Year Ended						
June 30	Principal Interest					
2008	\$	\$ 190,575				
2009	4,950,000	95,288				
	\$ 4,950,000	\$ 285,863				

## N. Road Repairs

On July 25, 2006, the Pulaski County Fiscal Court entered into an agreement with Kentucky Association of Counties Leasing Trust Program for road improvements. The principal was \$1,500,000 at 3.98 percent interest for a period of 5 years, with interest paid monthly and principal paid annually. The principal outstanding as of June 30, 2007, was \$1,230,000. Future principal and interest requirements are:

	 Governmental Activities						
Fiscal Year Ended							
June 30	 Principal		Interest				
2008	\$ 285,000	\$	52,616				
2009	300,000		39,436				
2010	315,000		24,935				
2011	330,000		9,473				
	\$ 1,230,000	\$	126,460				

## Note 6. Long-term Debt (Continued)

## O. Changes in Long-Term Debt - Primary Government

	Beginning Balance	Add	litions	Red	luctions		Ending Balance		ue Within one Year
Primary Government:	 Builine	1100							To Tour
Governmental Activities:									
Revenue Bonds	\$ 420,000	\$	0	\$	135,000	\$	285,000	\$	140,000
Bond Anticipation Note		4,9	50,000			4	4,950,000		
Financing Obligations	5,685,846	1,5	00,000	1,	229,000		5,956,846	1	,177,227
Governmental Activities									
Long-term Liabilities	\$ 6,105,846	\$ 6,4	50,000	\$ 1,	364,000	\$11	1,191,846	\$ 1	,317,227

## **Discretely Presented Component Unit:**

## P. Somerset Pulaski County Development Foundation, Inc. Note Payable

Note payable consists of the following:

A 0% loan payable to the South Kentucky Rural Electric Cooperative Corporation for \$360,000. This loan is secured by a mortgage on a building. This loan is payable in 120 installments of \$3,000 through March 2017. The balance on this loan at June 30, 2007 was \$345,000. Future principal requirements on the Foundation's debt are:

	Governmental Activities
Fiscal Year Ended	
June 30	Principal
2008	36,000
2009	36,000
2010	36,000
2011	36,000
2012	36,000
2013-2017	165,000
	\$ 345,000

A 0% loan payable to the South Kentucky Rural Electric Cooperative Corporation for \$250,000. This loan is secured by a mortgage on a building. This loan is payable in 120 installments of \$2,083 through March 2017. The balance on this loan at June 30, 2007 was \$239,583. Future principal requirements on the Foundation's debt are:

## **Note 6.** Long-term Debt (Continued)

#### P. Somerset Pulaski County Development Foundation, Inc. Note Payable (Continued)

	Governm	ental Activities
Fiscal Year Ended		
June 30	P	rincipal
2008	\$	24,996
2009		24,996
2010		24,996
2011		24,996
2012		24,996
2013-2017		114,603
	\$	239,583

## Q. Changes in Long-term Debt – Discretely Presented Component Unit

	eginning Balance	A	additions	Re	eductions	Ending Balance	 ne Within ne Year
Foundation:							
Notes Payable	\$ 900,000	\$	610,000	\$	925,417	\$ 584,583	\$ 60,996
Long-term Liabilities	\$ 900,000	\$	610,000	\$	925,417	\$ 584,583	\$ 60,996

## Note 7. Interest On Long-term Debt and Financing Obligations

Debt Service on the Statement of Activities includes \$277,221 in interest on financing obligations and \$111,472 in interest on bonds and notes.

## Note 8. Employee Retirement System

The fiscal court and the Somerset Pulaski County Development Foundation, Inc., a discretely presented component unit, have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost-sharing multiple-employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement disability and death benefits to plan members. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 13.19 percent. Hazardous covered employees are required to contribute 8 percent of their salary to the plan. The county's contribution rate for hazardous employees was 28.21 percent.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone (502)564-4646.

## Note 9. Insurance

For the fiscal year ended June 30, 2007, Pulaski County was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

## **Note 10.** Deferred Compensation

On February 24, 2000, the Pulaski County Fiscal Court voted to allow all eligible employees to participate in deferred compensation plans administered by The Kentucky Public Employees' Deferred Compensation Authority. The Kentucky Public Employees' Deferred Compensation Authority is authorized under KRS 18A.230 to 18A.275 to provide administration of tax sheltered supplemental retirement plans for all state, public school and university employees and employees of local political subdivisions that have elected to participate. These deferred compensation plans permits all full time employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Participation by eligible employees in the deferred compensation plans is voluntary.

Historical trend information showing The Kentucky Public Employees' Deferred Compensation Authority's progress in accumulating sufficient assets to pay benefits when due is presented in The Kentucky Public Employees' Deferred Compensation Authority's annual financial report. This report may be obtained by writing the Kentucky Public Employee's Deferred Compensation Authority, 101 Sea Hero Road, Suite 110, Frankfort, KY 40601-8862 or by telephone at (502) 583-7925.

## Note 11. Estimated Infrastructure Historical Cost

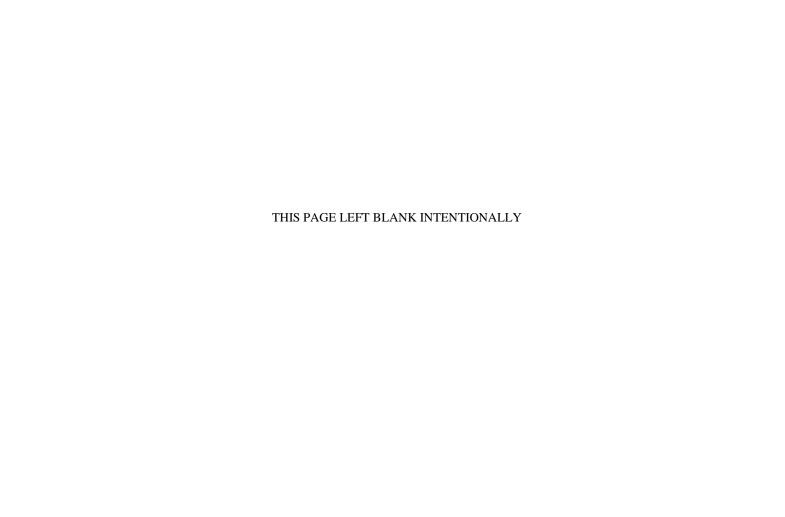
Historical cost of infrastructure placed in service prior to the fiscal year ended June 30, 2003 (year of GASB 34 implementation) is an estimate. For those assets, the primary government estimated the year infrastructure was built by determining when a major reconstruction had been done on infrastructure. This estimate was used to calculate the infrastructure historical cost by determining current year construction cost and deflating it back to the estimated year of construction or reconstruction. Estimated infrastructure historical cost includes infrastructure placed in service from fiscal year 1984 through June 30, 2002. All infrastructure assets placed in service during the fiscal year ended June 30, 2003, and thereafter are recorded at actual historical cost.

## **Note 12.** Subsequent Events

- A. In September 2008, the Pulaski County Kentucky, Public Properties Corporation issued \$4,950,000 First Mortgage Revenue Bond Anticipation Notes, Series 2008 in anticipation of issuing bonds for the construction of a new Judicial Center facility for lease to the Administrative Office of the Courts.
- B. In December 2008, the Pulaski County Kentucky, Public Properties Corporation issued \$14,205,000 First Mortgage Revenue Bonds, Series 2008 for the construction of a new Judicial Center facility for lease to the Administrative Office of the Courts. Semiannual interest payments at a variable rate from 3.5% to 6.0% are due on December 1 and June 1 of each year. Principal is due annually on December. The bonds mature in 2028.

## **Note 12.** Subsequent Events (Continued)

C. In January 2009, the Pulaski County Kentucky, Public Properties Corporation issued \$9,500,000 First Mortgage Revenue Bonds, Series 2009 for the construction of a new Judicial Center facility for lease to the Administrative Office of the Courts. Semiannual interest payments at a variable rate from 3.5% to 4.875% are due on December 1 and June 1 of each year. Principal is due annually on December. The bonds mature in 2028.



# PULASKI COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis

# PULASKI COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis

	GENERAL FUND						
	Budgeted Original	Amounts Final	Actual Amounts, (Budgetary Basis)	Variance with Final Budget Positive (Negative)			
REVENUES							
Taxes	\$ 5,994,809	\$ 5,994,809	\$ 6,359,072	\$ 364,263			
In Lieu Tax Payments	260,000	260,000	216,840	(43,160)			
Excess Fees	452,213	452,213	701,607	249,394			
Licenses and Permits	146,500	146,500	202,876	56,376			
Intergovernmental Revenue	453,200	453,200	715,724	262,524			
Charges for Services	195,950	195,950	93,415	(102,535)			
Miscellaneous	150,000	150,000	155,582	5,582			
Interest	40,000	40,000	18,369	(21,631)			
Total Revenues	7,692,672	7,692,672	8,463,485	770,813			
EXPENDITURES							
General Government	2,678,893	2,988,188	2,627,864	360,324			
Protection to Persons and Property	1,002,527	1,110,527	1,106,681	3,846			
General Health and Sanitation	341,315	537,970	430,678	107,292			
Social Services	2,	4,410	4,385	25			
Recreation and Culture	293,120	1,021,320	736,235	285,085			
Debt Service	_, _,,	43,300	40,853	2,447			
Capital Projects	22,050,000	20,855,840	33,258	20,822,582			
Administration	3,526,817	3,806,117	3,654,014	152,103			
Total Expenditures	29,892,672	30,367,672	8,633,968	21,733,704			
Excess (Deficiency) of Revenues Over Expenditures Before Other Financing Sources (Uses)	(22,200,000)	(22,675,000)	(170,483)	22,504,517			
OTHER FINANCING SOURCES (USES)							
Financing Obligation Proceeds	22,000,000	22,475,000	-	(22,475,000)			
Transfers from Other Funds		-	649,000	649,000			
Transfers To Other Funds			(744,039)	(744,039)			
Total Other Financing Sources (Uses)	22,000,000	22,475,000	(95,039)	(22,570,039)			
Net Changes in Fund Balances	(200,000)	(200,000)	(265,522)	(65,522)			
Fund Balances - Beginning	200,000	200,000	292,547	92,547			
Fund Balances - Ending	\$ 0	\$ 0	\$ 27,025	\$ 27,025			

## PULASKI COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis For The Year Ended June 30, 2007 (Continued)

	ROAD FUND							
		Budgeted	An			Actual Amounts, Budgetary	Fir	iance with nal Budget Positive
		Original		Final		Basis)	1)	Negative)
REVENUES								
Taxes	\$	1,528,500	\$	1,528,500	\$	1,682,315	\$	153,815
In Lieu Tax Payments		35,000		35,000		51,256		16,256
Intergovernmental Revenue		2,221,500		3,151,500		3,019,831		(131,669)
Miscellaneous		65,000		65,000		117,460		52,460
Interest		6,000		6,000		14,855		8,855
Total Revenues		3,856,000		4,786,000		4,885,717		99,717
EXPENDITURES								
Roads		4,325,935		5,183,080		4,742,575		440,505
Debt Service		2,683,065		1,684,290		947,290		737,000
Capital Projects		200,000		1,263,000		313,443		949,557
Administration		17,000		25,630		25,628		2
Total Expenditures		7,226,000		8,156,000		6,028,936		2,127,064
Excess (Deficiency) of Revenues Over Expenditures Before Other								
Financing Sources (Uses)		(3,370,000)		(3,370,000)		(1,143,219)		2,226,781
OTHER FINANCING SOURCES (USES)		2 120 000		2 120 000		1 500 000		(1.620.000)
Borrowed Money Transfers From Other Funds		3,120,000		3,120,000		1,500,000 200,000		(1,620,000) 200,000
Transfers To Other Funds Transfers To Other Funds								
		2 120 000		2 120 000		(200,000)		(200,000)
Total Other Financing Sources (Uses)		3,120,000		3,120,000		1,500,000		(1,620,000)
Net Changes in Fund Balances		(250,000)		(250,000)		356,781		606,781
Fund Balances - Beginning		250,000		250,000		(254,053)		(504,053)
Fund Balances - Ending	\$	0	\$	0	\$	102,728	\$	102,728

## PULASKI COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis For The Year Ended June 30, 2007 (Continued)

	JAIL FUND							
		Budgeted Original	Am	ounts Final		Actual Amounts, Budgetary	Fin F	ance with al Budget cositive
REVENUES		Original		FIIIai		Basis)	(1)	egative)
Taxes	\$	225,000	\$	225,000	\$	257,810	\$	32,810
Intergovernmental Revenue	Ψ	2,344,668	Ψ	2,344,668	Ψ	1,950,157	Ψ	(394,511)
Charges for Services		68,400		68,400		83,495		15,095
Miscellaneous		182,500		182,500		198,823		16,323
Interest		5,000		5,000		3,725		(1,275)
Total Revenues		2,825,568		2,825,568		2,494,010		(331,558)
EXPENDITURES								
Protection to Persons and Property		2,277,193		2,243,263		1,995,808		247,455
Debt Service		206,875		207,455		192,119		15,336
Administration		591,500		624,850		601,828		23,022
Total Expenditures		3,075,568		3,075,568		2,789,755		285,813
Excess (Deficiency) of Revenues Over								
Expenditures Before Other								
Financing Sources (Uses)		(250,000)		(250,000)		(295,745)		(45,745)
OTHER FINANCING SOURCES (USES)								
Transfers From Other Funds						205,000		205,000
Transfers Out to Other Funds						(60,000)		(60,000)
Total Other Financing Sources (Uses)						145,000		145,000
Net Changes in Fund Balances		(250,000)		(250,000)		(150,745)		99,255
Fund Balances - Beginning (Restated)		250,000		250,000		153,714		(96,286)
Fund Balances - Ending	\$	0	\$	0	\$	2,969	\$	2,969

## PULASKI COUNTY NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

## June 30, 2007

## **Budgetary Information**

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer. Formal budgets are not adopted for the Public Properties Detention Center Corporation Bond Fund and the Jail Canteen Fund.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

## **Reconciliation of the General Fund**

Total Revenues-Budgetary Basis	\$ 8,463,485
To adjust for prior year Occupational Tax Receivable	(238,944)
To adjust for current year Occupational Tax Receivable	172,275
To correct error in transfer for grant	(50,836)
To record transfer for insurance from Fire Fund	(130,000)
To correct transfer from Sheriff's Vehicle Fund	(16,765)
Miscellaneous Adjustment	 1,678
Total Revenues-Modified Cash Basis	\$ 8,200,893
Total Other Financing Sources and Uses-Budgetary Basis	\$ (95,039)
To record transfer for insurance from Fire Fund	130,000
To correct transfer from Sheriff's Vehicle Fund	16,765
To correct error in transfer for grant	 50,836
Total Other Financing Sources and Uses-Modified Cash Basis	\$ 102,562
Fund Balance-Beginning-Budgetary Basis	\$ 292,547
To adjust for prior year Occupational Tax Receivable	238,944
Miscellaneous Adjustment	 (1,678)
Fund Balance-Beginning-Modified Cash Basis	\$ 529,813
Fund Balance-Ending-Budgetary Basis	\$ 27,025
To adjust for current year Occupational Tax Receivable	 172,275
Fund Balance-Ending-Modified Cash Basis	\$ 199,300

## PULASKI COUNTY NOTES TO REQUIRED SUPPLEMENTARY INFORMATION June 30, 2007 (Continued)

## Reconciliation of the Road Fund

Total Revenues-Budgetary Basis To adjust for prior year Occupational Tax Receivable To adjust for current year Occupational Tax Receivable Miscellaneous Adjustment	\$ 4,885,717 (85,617) 55,941 1,236
Total Revenues-Modified Cash Basis	\$ 4,857,277
Fund Balance-Beginning-Budgetary Basis To adjust for prior year Occupational Tax Receivable Miscellaneous Adjustment	\$ (254,053) 85,617 (1,236)
Fund Balance-Beginning-Modified Cash Basis	\$ (169,672)
Fund Balance-Ending-Budgetary Basis To adjust for current year Occupational Tax Receivable	\$ 102,728 55,941
Fund Balance-Ending-Modified Cash Basis	\$ 158,669
Reconciliation of the Jail Fund	
Total Revenues-Budgetary Basis To adjust for prior year Occupational Tax Receivable To adjust for current year Occupational Tax Receivable Miscellaneous Adjustment	\$ 2,494,010 (13,630) 9,482 1,360
Total Revenues-Modified Cash Basis	\$ 2,491,222
Total Expenditures-Budgetary Basis To record transfer of debt payment	\$ 2,789,755 (152,272)
Total Expenditures-Modified Cash Basis	\$ 2,637,483
Total Other Financing Sources and Uses-Budgetary Basis To record transfer of debt payment	\$ 145,000 (152,272)
Total Other Financing Sources and Uses-Modified Cash Basis	\$ (7,272)
Fund Balance-Beginning-Budgetary Basis To adjust for prior year Occupational Tax Receivable Miscellaneous Adjustment	\$ 153,714 13,630 (1,360)
Fund Balance-Beginning-Modified Cash Basis	\$ 165,984
Fund Balance-Ending-Budgetary Basis To adjust for current year Occupational Tax Receivable	\$ 2,969 9,482
Fund Balance-Ending-Modified Cash Basis	\$ 12,451



# PULASKI COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

June 30, 2007

# PULASKI COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

June 30, 2007

	F	Local overnment conomic ssistance Fund	 dustrial velopment Fund	Fire Fund	911 Fund
ASSETS					
Cash and Cash Equivalents Notes Receivables	\$	391,668	\$ 254,706	\$ 240,328	\$ 348,203
Total Assets		391,668	254,706	 240,328	 348,203
FUND BALANCES					
Reserved for:					
Bond Payments					
Unreserved:					
Special Revenue Funds	-	391,668	 254,706	 240,328	 348,203
Total Fund Balances	\$	391,668	\$ 254,706	\$ 240,328	\$ 348,203

# PULASKI COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information June 30, 2007

Economic Development Fund		Hazardous Material Fund		Detention Center Corporation Bond Fund		Total fon-Major wernmental Funds
\$ 79,407 191,811	\$	65,393	\$	205,392	\$	1,585,097 191,811
271,218		65,393		205,392		1,776,908
				205,392		205,392
 271,218		65,393				1,571,516
\$ 271,218	\$	65,393	\$	205,392	\$	1,776,908



# PULASKI COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

#### PULASKI COUNTY

## COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

## For The Year Ended June 30, 2007

Local Government **Economic** Industrial Assistance Fire Development 911 **Fund Fund Fund Fund** REVENUES \$ 2,284,077 1,101,761 \$ 1,055,873 Taxes \$ \$ Intergovernmental 505,832 9,932 146,039 9,256 Charges for Services 23,936 610,000 Miscellaneous 35 Interest 9,824 16,275 8,306 13,986 **Total Revenues** 515,656 2,343,476 1,720,067 1,215,933 **EXPENDITURES** General Government 9,000 306,045 Protection to Persons and Property 27,500 733,117 835,314 Social Services 67,405 Recreation and Culture 158,254 Roads 128,357 Airports 52,922 35,027 Debt Service 249,348 194,357 Capital Projects 1,191,286 1,349,999 60,558 Administration 41,506 49,539 250,363 443,438 2,215,257 1,899,940 1,181,262 Total Expenditures Excess (Deficiency) of Revenues Over Expenditures Before Other Financing Sources (Uses) 72,218 128,219 (179,873)34,671 OTHER FINANCING SOURCES (USES) Transfers from Other Funds 150,000 133,000 29,000 Transfers To Other Funds (212,807)(333,599)(58,000)(29,000)Total Other Financing Sources (Uses) (62,807)(200,599)Net Change in Fund Balances 9,411 (72,380)(179,873)5,671 Fund Balances - Beginning 382,257 312,708 434,579 342,532 Fund Balances - Ending 240,328 254,706 348,203 391,668

# PULASKI COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information For The Year Ended June 30, 2007 (Continued)

Economic Development Fund	Grant Fund	Hazardous Material Fund	Sheriff's Vehicle Fund	Detention Center Corporation Bond Fund	Total Non-Major Governmental Funds
			\$ 0		\$ 4,441,711
	2,012,497	248,769			2,923,069
					9,256
			4,315		638,286
1,720			52	9,572	59,735
1,720	2,012,497	248,769	4,367	9,572	8,072,057
		21,481	30,622		345,667 1,617,412 67,405 158,254 128,357 52,922
200	2,069,173	199,042		152,272	631,004 4,870,258 341,408
200	2,069,173	220,523	30,622	152,272	8,212,687
1,520	(56,676) 11,971	28,246	(26,255)	(142,700)	(140,630)
	11,9/1	(33,000)	(16,765)	132,272	(654,171)
	11,971	20,599	12,274	152,272	(95,290)
•	11,9/1	20,399	12,274	132,272	(93,290)
1,520 269,698	(44,705) 44,705	48,845 16,548	(13,981) 13,981	9,572 195,820	(235,920) 2,012,828
\$ 271,218	\$ 0	\$ 65,393	\$ 0	\$ 205,392	\$ 1,776,908
: = 2,1,210		<del>+</del> 05,575	<u> </u>	<del>+ 200,072</del>	<del>\$\pi\$</del> 1,770,700



## PULASKI COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Other Supplementary Information

# PULASKI COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Other Supplementary Information

Federal Grantor			
Program Title	Pass-Through		
Grant Name (CFDA #)	Grantor's Number	Exp	enditures
Cash Programs:			
U.S. Department Of Commerce			
Passed-Through U.S. Army Corps Of Engineers: Congressionally Identified Awards And Projects Personal Responsibility In A Desirable Environment Initiative - Southern And Eastern Kentucky Environn Improvement Program 531 - Westgate Sewer Project (CFDA #11.469)	nental 90-99	\$	122,419
Total U.S. Department Of Commerce		\$	122,419
U.S. Department Of Justice			
Direct Program: Juvenile Justice and Prevention Program Gang Resistance Education And Training Program (CFDA #16.737)	2006-JV-FX-0111	\$	28,835
Total U.S. Department Of Justice		\$	28,835
U.S. Department of The Interior			
National Parks Service Civil War Battlefield Land Acquisition Grant Mill Springs Battlefield Mill Springs Battlefield (CFDA #15.928)	47-05-CW-1406 21-05-CW-1406	\$	829,600 417,802
Total U.S. Department of The Interior		\$	1,247,402

## PULASKI COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Other Supplementary Information For The Year Ended June 30, 2007 (Continued)

Federal Grantor			
Program Title	Pass-Through		
Grant Name (CFDA #)	Grantor's Number	Exp	enditures
U.S. Department Of Transportation			
Federal Highway Administration			
Passed-Through State Transportation Cabinet:			
Highway Planning and Construction Mill Springs Battlefield Visitors Center Project	C-01068142	\$	321,312
Mill Springs Battlefield Visitors Center Project	C-04053834	φ	227,800
(CFDA #20.205)			,
Total U.S. Department Of Transportation		\$	549,112
U.S. Department of Homeland Security			
Passed-Through State Department			
of Military Affairs:			
Emergency Management Performance Grant			
Domestic Security Operations	M-03254738	\$	3,970
(CFDA #97.042)			
Homeland Security Grant Program			
Area 12 Hazmat Program	M-04595892		64,540
Area 12 Hazmat Program	M-05324586		155,983
(CFDA #97.067)			
Total U.S. Department of Homeland Security		\$	224,493
Total Cash Expenditures of Federal Awards		\$	2,172,261

## PULASKI COUNTY NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Other Supplementary Information

- Note 1 The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of Pulaski County, Kentucky and is presented on a modified cash basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations.
- Note 2 Of the federal expenditures presented in the accompanying Schedule of Expenditures of Federal Awards, Pulaski County Fiscal Court provided federal awards to the following subrecipient:

Program	CFDA Number	Subrecipient		ss-Through ant Amount
1 logialii	Number	Subtecipient	<u> </u>	int Amount
Civial War Battlefield Land Acquisition Grant Mill Springs Battlefield	15.928	Mill Springs Battlefield Association	\$	1,247,402
Highway Planning and Construction Mill Springs Battlefield Visitors Center Project	20.205	Mill Springs Battlefield Association		549,112
			\$	1,796,514



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



## PEERCY AND GRAY, PSC

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The Honorable Barty Bullock, Pulaski County Judge/Executive Members of the Pulaski County Fiscal Court

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Pulaski County, Kentucky as of and for the year ended June 30, 2007, which collectively comprise the County's basic financial statements, as listed in the table of contents and have issued our report thereon dated February 23, 2009, wherein we issued a qualified opinion on the discretely present component unit and made reference to the report of other auditors. Pulaski County presents its financial statements on the modified cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States

## Internal Control Over Financial Reporting

In planning and performing our audit, we considered Pulaski County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Pulaski County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Pulaski County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with the modified cash basis of accounting such that there is more than a remote likelihood that a misstatement of the entity's financial statement that is more than inconsequential will not be prevented or detected by the entity's internal control over financial reporting. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as items 2007-1, 2007-4, 2007-5, 2007-6, 2007-7, 2007-8, 2007-9, and 2007-10 to be significant deficiencies in internal control over financial reporting.

Report On Internal Control And On Compliance And Other Matters Over Financial Reporting Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

## <u>Internal Control Over Financial Reporting</u> (Continued)

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statement will not be prevented or detected by the entity's internal control. Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe the significant deficiencies described as items 2007-1, 2007-4, 2007-5, 2007-6, and 2007-7 are material weaknesses.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether Pulaski County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of material noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u> and which are described in the accompanying schedule of findings and questioned costs as items: 2007-1, 2007-2, and 2007-3.

The Pulaski County Judge/Executive's responses to the findings identified in our audit are included in the accompanying schedule of findings and questioned costs. We did not audit the County Judge/Executive's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of management, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than the specified parties.

Respectfully submitted,

Peercy and Gray, PSC Certified Public Accountants

Peercy and Gray, PSC

February 23, 2009

## REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133



#### PEERCY AND GRAY, PSC

### **Certified Public Accountants**

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The Honorable Barty Bullock, Pulaski County Judge/Executive Members of the Pulaski County Fiscal Court

Report On Compliance With Requirements Applicable To Each Major Program And On Internal Control Over Compliance In Accordance With OMB Circular A-133

#### Compliance

We have audited the compliance of Pulaski County, Kentucky, with the types of compliance requirements described in the <u>U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement</u> that are applicable to each of its major federal programs for the year ended June 30, 2007. Pulaski County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of Pulaski County's management. Our responsibility is to express an opinion on Pulaski County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States; and OMB Circular A-133, <u>Audits of States</u>, <u>Local Governments</u>, and <u>Non-Profit Organizations</u>. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Pulaski County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of Pulaski County's compliance with those requirements.

As described in item 2007-11 in the accompanying schedule of findings and questioned costs, Pulaski County did not comply with requirements regarding subrecipient monitoring that are applicable to its Highway Planning and Construction (#20.205) and Civil War Battlefield Land Acquisition Grant (#15.928). Compliance with such requirements is necessary, in our opinion, for Pulaski County to comply with the requirements applicable to that program.

In our opinion, except for the noncompliance described in the preceding paragraph, Pulaski County complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2007.

Report On Compliance With Requirements Applicable To Each Major Program And On Internal Control Over Compliance In Accordance With OMB Circular A-133 (Continued)

#### Internal Control Over Compliance

The management of Pulaski County is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered Pulaski County's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Pulaski County's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in the entity's internal control that might be significant deficiencies or material weaknesses as defined below. However as discussed below, we identified a certain deficiency in internal control over compliance that we consider to be a significant deficiency.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2007-11 to be a significant deficiency.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control. We consider the item listed above to be a material weakness.

The Pulaski County Judge/Executive's responses to the findings identified in our audit are included in the accompanying schedule of findings and questioned costs. We did not audit the County Judge/Executive's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of management, federal awarding agencies, and pass-through entities and is not intended to be and should not be used by anyone other than the specified parties.

Respectfully submitted,

Peercy and Gray, PSC

Certified Public Accountants

Peerry and Gray, PSC

## PULASKI COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS

For The Year Ended June 30, 2007

#### PULASKI COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS

#### Fiscal Year Ended June 30, 2007

#### A. SUMMARY OF AUDIT RESULTS

- 1. The auditor's report expresses an unqualified opinion on the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of Pulaski County, Kentucky. The auditor's report expresses a qualified opinion on the discretely presented component unit of Pulaski County, Kentucky,
- 2. Eight significant deficiencies, of which five are considered material weaknesses, relating to internal control were disclosed by the audit of the financial statements and are reported in the Independent Auditor's Report.
- 3. Three instances of noncompliance material to the financial statements of Pulaski County were disclosed during the audit.
- 4. One significant deficiency relating to the audit of the major federal awards programs is reported in the Independent Auditor's Report. It is also considered to be a material weakness.
- 5. The auditor's report on compliance for the audit of the major federal awards programs for Pulaski County expresses a qualified opinion.
- 6. There is one audit finding of noncompliance relative to the major federal awards programs for Pulaski County reported in Part C of this schedule.
- 7. The programs tested as major programs were: Civil War Battlefield Land Acquisition Grant (CFDA #15.928); Highway Planning and Construction (CFDA # 20.205).
- 8. The threshold for distinguishing Type A and B programs was \$300,000.
- 9. Pulaski County was not determined to be a low-risk auditee.

#### B. FINDINGS - FINANCIAL STATEMENT AUDIT

#### 2007-1 <u>Fiscal Court Had Negative Bank Balances In Numerous Bank Accounts During Fiscal</u> Year 2007

Based upon the auditor's review of cash and bank accounts we noted there were numerous instances in various county bank accounts where checks written for expenditures and submitted for payment exceeded the available cash in the bank account. This practice resulted in the following negative cash balances on various dates within the respective bank accounts for the funds:

#### B. FINDINGS - FINANCIAL STATEMENT AUDIT (Continued)

2007-1 <u>Fiscal Court Had Negative Bank Balances In Numerous Bank Accounts During Fiscal</u> Year 2007

Gener	General Fund		Road Fund		Sheriff's Vehicle Fund		<b>Grant Fund</b>		Occupational Tax	
Date	Amount	Date	Amount	Date	Amount	Date	Amount	Date	Amount	
08/03/06	(8,135.19)	07/28/06	(49,952.77)	07/20/06	(4,671.38)	12/22/06	(339.63)	08/21/06	(47,814.76)	
08/04/06	(13,420.16)	07/31/06	(53,499.25)	07/31/06	(3,555.45)			08/22/06	(47,834.76)	
08/07/06	(41,326.61)	08/01/06	(146,882.27)	08/02/06	(15,648.24)					
09/26/06	(32,604.46)			08/24/06	(60.00)					
09/29/06	(18,358.59)			08/31/06	(39.24)					
10/02/06	(32,973.83)									
10/16/06	(9,136.38)									
10/27/06	(67,366.95)									
10/30/06	(13,398.94)									
10/31/06	(13,143.54)									
11/01/06	(13,576.98)									
11/02/06	(14,310.02)									
11/10/06	(47,255.03)									
11/13/06	(47,505.03)									
11/14/06	(47,505.03)									
06/25/07	(16,576.81)									
06/26/07	(19,220.94)									

As outlined in the County Budget Preparation and State Local Finance Officer Policy Manual, the County Treasurer is to countersign checks only if the following conditions exist: Claim reviewed by the Fiscal Court, sufficient fund balance and adequate cash in the bank to cover check, and adequate free balance in a properly budgeted appropriation account to cover the check.

We recommend that the Fiscal Court refrain from approving and issuing payment for expenditures when there is no available cash in bank accounts to cover those expenditures. We also recommend the County Treasurer comply with all applicable requirements outlined in the County Budget Preparation Manual and State Local Finance Officer Policy Manual concerning countersigning of checks.

County Judge/Executive Barty Bullock's Response: The Fiscal Court acknowledges that negative balances occurred in several funds due to negative cash flows at various times throughout the fiscal year in question caused by several factors including bills outstanding that neither the Treasurer or the Court were made aware of. These items have subsequently been paid. This has been corrected and did not result in any overdraft fees or non payment of claims.

#### B. FINDINGS - FINANCIAL STATEMENT AUDIT (Continued)

# 2007-2 The County Jailer Should Require Depository Institutions To Pledge Or Provide Sufficient Collateral To Protect Deposits And Should Have A Written Agreement To Protect Deposit

On August 31, 2006 and June 30, 2007, \$46,475 and \$52,131, respectively, of the County Jailer's deposits of Jail Canteen funds in depository institutions were uninsured and unsecured. According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with Federal Deposit Insurance Corporation insurance, equals or exceeds the amount of public funds on deposit at all times. In addition, it was noted that there was no written agreement between the County Jailer and the depository institution, signed by both parties, securing the County Jailer's interest in the collateral.

We recommend the County Jailer require the depository institution to pledge sufficient collateral to protect deposits and enter into a written agreement with the depository institution to secure the County Jailer's interest in the collateral to be pledged or provided by the depository institution. According to federal law, 12 U.S.C.A. 1823 (e), this agreement, in order to be recognized as valid by the FDIC, should be (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, and (c) an official record of the depository institution.

County Judge/Executive Barty Bullock's Response: This has been corrected.

#### 2007-3 All Invoices Should Be Paid Within Thirty Days As Required By KRS 65.140

During our expenditure testing we noted that certain expenditures tested were not paid within 30 working days as required by KRS 65.140. Of the 125 expenditures chosen for testing, there were 11expenditures paid late, some as late as six months.

KRS 65.140 states that "unless the purchaser and vendor otherwise contract, all bills for goods and services shall be paid within thirty (30) working days of receipt of a vendor's invoice except when payment is delayed because the purchaser has made a written disapproval of improper performances or improper invoicing by the vendor or by the vendor's subcontractor". This statute further states that "an interest penalty of one percent (1%) of any amount approved and unpaid shall be added to the amount approved each month or fraction thereof after the thirty (30) working days which follow receipt of vendor's invoice by the purchaser."

We recommend that the Fiscal Court comply with KRS 65.140 and pay all invoices including debt expenditures within 30 working days.

County Judge/Executive Barty Bullock's Response: These payments were paid late with the agreement of the vendor. They were payments on an MOA for road work, where the vendor acknowledged that payment was not due until the funds were received from the State.

Auditor's Reply: The majority of the revenue received from the State for road work was received in the fall of 2006, however, Pulaski County also received a significant amount in the early spring of 2007 and invoices for these expenditures were paid late. Also, there were four late payments to vendors that were not for road work, and two of those were as much as six months late.

#### **B.** FINDINGS - FINANCIAL STATEMENT AUDIT (Continued)

#### 2007-4 The Fiscal Court Should Make Deposits In A Timely Manner

During our review of cash and deposits, we noted instances in which the Fiscal Court made deposits only a few times a month, with many deposits prepared separately and posted on the same day. This caused part of the overdraft problem in comment 2007-1 noted above.

We recommend the Fiscal Court make timely deposits to ensure there are sufficient funds to pay all checks written.

County Judge/Executive Barty Bullock's Response: We feel that deposits are made in a timely manner. The Treasurer makes a separate deposit for anything that a receipt is given on so that there is a clear trail of the disposition of these items. This may make it appear to be untimely because of the large number of deposits sent to the bank at one time. Also, we receive much of our funding from other government agencies at the same time during the month.

#### 2007-5 The Fiscal Court Should Not Release Payroll Checks Until Payroll Date

During our review of payroll bank statements we noted that several payroll checks to one employee were being cashed before the payroll date.

We recommend the county strengthen controls over the payroll function by not allowing the payroll officer to release payroll checks prior to the county's pay date.

County Judge/Executive Barty Bullock's Response: By order of the County Judge executive, all checks were released at the same time, 3PM on the Thursday prior to the actual pay date of Friday. No employees received a check before this time. It may have appeared so because a few checks were deposited after 3 pm but the teller had not balanced their drawer and the checks went on that day's business. We are including copies of some deposit tickets showing the actual time of deposit. The actual pay date on the checks has been changed so that this will not happen in the future.

### 2007-6 <u>Cash Transfer From General Fund To LGEA Fund Actually Deposited Into Road</u> <u>Fund</u>

During or audit test of transfers, we noted that a check for a transfer from the General Fund for \$150,000 was made out to the LGEA Fund, but actually deposited into the Road Fund. This transfer was approved by Fiscal Court to the LGEA Fund.

We recommend that transfers are deposited into the account for which the check is prepared.

County Judge/Executive Barty Bullock's Response: In examining this transaction, we have found that the transaction that occurred was correct. All money that should have been deposited to the LGEA fund was correct and all money that should have been deposited to the ROAD Fund was correct. The misconception of this item occurred because the check deposited to the Road Fund was correct, but the payee name was wrong.

#### B. FINDINGS - FINANCIAL STATEMENT AUDIT (Continued)

### 2007-7 The Fiscal Court Should Record All Fixed/Capital Assets In Accordance With The Approved Capitalization Policy

During our testing of fixed/capital assets, we discovered the following:

- Three items were included on the fixed assets listing that did not meet the valuation requirements of the capitalization policy.
- The infrastructure listing was not updated for new construction in the fiscal year causing infrastructure to be understated by \$1,134,097.
- One vehicle in the amount of \$5,000 was not included in the vehicle listing for the fiscal year.
- The only supporting documentation for nine items for road work was a copy of a work order signed by the Judge/Executive and vendor only. No invoice was attached. Also, the work order was not signed by the Road Foreman.
- Construction in progress for the judicial building in the amount of \$9,716 was not recorded.
- Eleven items did not contain proper cancellation of supporting documentation.
- Two items recorded in the appropriations ledger did not have the proper description.
- The only documentation for four items was a packing slip.
- One item had no supporting documentation.
- Two items purchased from the commissary fund were not included on the fixed/capital asset listing.

The financial statements have been adjusted for the above exceptions.

We recommend that the Fiscal Court record fixed/capital assets in accordance with its approved capitalization policy and all supporting documentation be maintained in accordance with its internal control procedures.

County Judge/Executive Barty Bullock's Response:

- 3 items included on fixed assets under capitalization policy...this was because we lumped like items together, such as three computers bought at the same time. We will correct that.
- Infrastructure understated...this was a misunderstanding on our part. We supplied the amount of Asphalt laid during the fiscal year as a separate item instead of adding it to the actual infrastructure listing. We will correct this.
- One vehicle for \$5000.00 not listed. That is corrected.
- 9 items of road work without supporting documentation. The actual invoices were in the file, but had gotten separated from the work orders during some research. The work order was not signed by the Road supervisor because the current Road Supervisor was on suspension at that time.
- Construction in Progress for the Judicial Center was understated by \$9,716 because we did not realize that Architectural Services should have been booked as an asset. We will correct that in the future.
- Eleven items did not contain proper cancellation. We will correct that in the future.
- Two items did not have proper description. We do not know which items this refers to. We will correct this when the auditors inform where the error was.
- 4 items only documentation was packing slips.

#### B. FINDINGS - FINANCIAL STATEMENT AUDIT (Continued)

### 2007-7 The Fiscal Court Should Record All Fixed/Capital Assets In Accordance With The Approved Capitalization Policy (Continued)

• Two items purchased from the commissary fund were not included on the fixed asset list. We had been told in the past that the Jail should maintain their own fixed asset list for anything bought from the Commissary account. We will correct this in the future.

### 2007-8 The Somerset Pulaski County Development Foundation Should Submit To The Fiscal Court Documentation Supporting All Credit Card Expenditures

The Pulaski County Fiscal Court pays the majority (approximately 95%) of the Somerset-Pulaski County Development Foundation, Inc.'s expenditures out of the county's industrial development fund.

During our review of industrial development fund expenditures we noted the Fiscal Court paid credit card invoices that did not contain all the necessary documentation to support charges made. The credit card is authorized by the Fiscal Court to be used by the Foundation's Executive Director for necessary expenses relating to recruiting industrial development prospects. Auditors noted that there were missing receipts and receipts that did not clearly show the purpose for the expenditure. There were a total of 55 missing receipts totaling \$4,532. Total charges for the year were \$7,490, with \$35 paid in finance charges and late fees. It was not possible to verify the business purpose of the expenditures.

We recommend that the Somerset Pulaski County Development Foundation submit all supporting documentation and provide explanations for all credit card charges. We also recommend the Fiscal Court withhold payment of invoices unless there is sufficient supporting documentation to determine the allowability for the expenditures. We further recommend that the County Attorney review this matter to determine if any county funds should be recovered.

County Judge/Executive Barty Bullock's Response: This has been corrected. The Foundation no longer carries a credit card through the Fiscal Court.

#### 2007-9 <u>Internal Controls Over The Jail Fund And Fire Fund Credit Card Expenditures</u> <u>Function Should Be Strengthened</u>

During our expenditure testing, we noted the Fiscal Court paid \$469 in finance charges for the Jail Fund credit card. Auditors expanded testing and noted that the credit card had a running balance of over \$2,600 for the entire fiscal year 2007. The balance resulted from April 2005 (fiscal year 2005) purchases that did not get paid. The unpaid balance on the Visa card as of June 30, 2007 was \$2,007. This amount was paid completely in August 2007. Also, our review of credit card expenditures found three receipts missing that totaled \$1,441.

We recommend the Finance Officer and County Treasurer review all documentation attached to purchase requisitions to ensure their accuracy before payment is made. In addition, we recommend the Fiscal Court pay the outstanding balance of all credit cards on a monthly basis

#### B. FINDINGS - FINANCIAL STATEMENT AUDIT (Continued)

#### 2007-9 <u>Internal Controls Over The Jail Fund And Fire Fund Credit Card Expenditures</u> Function Should Be Strengthened (Continued)

County Judge/Executive Barty Bullock's Response: The outstanding balance with the Jail Fund credit card has been resolved. As mentioned in the comment this incident was taken care in its entirety in August 2007. The outstanding balance is the result of the Jail not sending over purchase requisitions with the statement along with the previous Finance Officer not reviewing the statements before payment. When the balance was resolved, research was done by the current Finance Officer and notes were commented on the statement in which the outstanding balance was paid. Also, any pertinent attachments accompanied that statement to show proof of what was being paid. The information was presented by the current Finance Officer to the auditors at the time of audit. The Finance Officer is now reviewing all statements as they come over for payment and putting initials on the statement to show proof of review.

#### 2007-10 <u>Internal Controls Over The Fiscal Court Credit Card Expenditures Function Should</u> Be Strengthened

During our expenditures testing, auditors noted that the County had many credit cards being used by several different people, including the Jailer and Executive Director of the Somerset Pulaski County Development Foundation in two previous comments. Many receipts were missing, and many payments were made late, resulting in a total of \$969 in finance charges and late fees paid by the County. Some of the existing receipts did note the business purpose of the expense, but it was impossible to verify the ones that were missing. We summarized all the monthly credit card statements as follows:

		Finance	Amount of	Total		Missing	
Credit Card	User	Charges Paid	Missing Receipts	Charges	Meals	Travel	Supplies
Capital One	Jailer	469	1,441	13,473	9	1,342	
VISA	Safety Director	45	3,515	7,393	172	2,383	473
VISA	Former Judge	108	2,280	3,032	53	899	1,316
VISA	Treasurer Safety Director	312	13,467	19,601	476	1,680	3,731
VISA	Current Judge Deputy Judge Judge's Admin. Asst.			1,149			
VISA	Industrial Fund	35	4,522	7,491	1,370	3,087	76
Eagle's Nest Country Club	Industrial Fund		6	251			
		\$ 969	\$ 25,231	\$ 52,390	\$ 2,080	\$ 9,391	\$ 5,596

#### B. FINDINGS - FINANCIAL STATEMENT AUDIT (Continued)

#### 2007-10 <u>Internal Controls Over The Fiscal Court Credit Card Expenditures Function Should</u> Be Strengthened

We recommend the Finance Officer and County Treasurer require all documentation to be attached to the credit card statements before payment is made, and the purpose of the expenditure should be clearly explained.

County Judge/Executive Barty Bullock's Response: This error has been corrected by the Pulaski County Finance office. The Somerset Pulaski County Industrial Development Foundation no longer has a credit card through Pulaski Fiscal Court. Strict restrictions have been put into place by the Finance Office and enforced by the Pulaski County Judge Executive. All receipts are turned in to the Finance Officer on a timely manner and they are attached to the appropriate statement. Also, the Finance Officer has asked each department to give an explanation on each receipt as well as who was in attendance. It is also noted in the new guidelines, that if the person is not able to produce a receipt they will be held responsible for the expense. Also, if a department has several missing receipts their credit card privileges will be revoked. The current Finance Officer pays utilities on a weekly basis, there will not be any more incidents in which payments are made late. Also, if there is a statement that is brought over to the Finance Officer for payment it is stamped with a date received stamp. It should also be noted that the current Finance Officer went back through some receipts that had not been attached by the previous Finance Officer as was able to verify several purchases. The Current Finance Officer was able to attach \$4,976.79 in missing receipts for the Pulaski County Public Safety Director. The auditors found and noted that there was a total of \$13,367 in missing receipts that fell under the category of Treasurer and Safety Director. At one point during the Fiscal Year of 2006-2007 the Treasurer and Safety Director shared a credit card, however, the missing receipts were that of the Safety Director. In reviewing the auditor's notes regarding this credit card, there were two receipts that were not accounted for by the auditors. The Finance Officer had indeed attached a receipt for a hotel out of state. The hotel did not give a receipt at time of departure and the Finance Officer called the hotel and requested an invoice be faxed. The faxed copy was attached to the statement. The hotel accommodations were for a group of four for several nights in Portland, Oregon for a software conference. The total of the stay was \$1,383.84. In addition, there was a receipt for air fare that was not accounted by the auditors. Airfare was purchased via the internet and an itinerary was attached that showed who was flying and the destination however, there was not a total amount listed on the invoice. In previous audits with the State this was sufficient proof of purchase. Also the auditors included \$879.85 in this total figure. These charges are automatic charges that occur on a monthly basis. The charges are for computer and software maintenance. The State Auditor's office has never required receipts for recurring charges of this nature. The above listed amounts total \$8,272.92 in missing or unaccounted receipts. This brings the total of missing receipts down to \$5,194.08.

### C. FINDINGS AND QUESTIONED COSTS - MAJOR FEDERAL AWARDS PROGRAM AUDIT

Federal Programs: CFDA# 15.928 Civil War Battlefield Land Acquisition Grant

CFDA # 20.205 Highway Planning and Construction

Federal Agencies: U.S. Department of The Interior

**U.S. Department of Transportation** 

Pass-Through Agency: State Transportation Cabinet

Compliance Area: Subrecipient Monitoring Amount of Questioned Costs: \$1,796,514

### 2007-11 The Fiscal Court Should Monitor Subrecipients In Accordance With Single Audit Act, OMB Circular A-133, A-102 Common Rule, And OMB Circular A-110

During single audit testing of the Transportation Enhancement (TEA-21) major federal award program for the Mill Springs Battlefield Visitor's Center Project, it was noted that the Pulaski County Fiscal Court inadequately monitored the operations of the subrecipient, Mill Springs Battlefield Association, in accordance with the Single Audit Act, OMB Circular A-133, A-102 Common Rule, and OMB Circular A-110. The Fiscal Court did not initiate a written subrecipient agreement signed by both parties identifying to the subrecipient the federal award CFDA title and number, award name, name of Federal awarding agency and applicable federal and state compliance requirements. The Fiscal Court did not perform monitoring activities such as site visits, review of financial and progress reporting, or other means to provide reasonable assurance that the subrecipient administered the Federal award in compliance with laws and regulations. The Fiscal Court did not require the subrecipient to obtain an audit in accordance with the Single Audit Act within nine months of the end of the fiscal year end. Currently a subrecipient single audit is being conducted by a local CPA firm for calendar year 2006 and 2007, however, no audit report has been issued as of the audit date.

Due to the lack of monitoring and project information at the recipient level (Fiscal Court) the auditors of the Fiscal Year ended June 30, 2006 requested all project files for the Mill Springs Battlefield Visitors Center Project from the subrecipient. Auditors reviewed all project manuals, invoices, draw down requests, agreements, and bid information. Based upon that review it was noted that the subrecipient was reimbursed \$213,625 of federal monies from the Transportation Enhancement federal program that was previously reimbursed to the subrecipient from a direct funding Housing and Urban Development federal program. In addition, it was noted that the Fiscal Court paid the subrecipient \$36,375 in matching funds associated with this reimbursement. Auditors immediately notified the County Treasurer and the sub recipient's CPA auditor about this duplication of reimbursements between two different federal programs. The Kentucky Transportation Cabinet has been notified about the duplication of reimbursements by its subrecipient between two different federal programs. As of our audit date, there has been no resolution of this matter.

Due to the severity of the failure to monitor, the total amount of expenditures will be considered questioned costs.

We recommend that the Fiscal Court monitor its subrecipient in accordance with the Single Audit Act and applicable OMB Circulars and initiate a subrecipient agreement signed by both parties. We also recommend that the Fiscal Court require its subrecipient to have a single audit conducted on the same fiscal year as the Fiscal Court's and within nine months after the end of that fiscal year.

### C. FINDINGS AND QUESTIONED COSTS - MAJOR FEDERAL AWARDS PROGRAM AUDIT (Continued)

# 2007-11 The Fiscal Court Should Monitor Subrecipients In Accordance With Single Audit Act, OMB Circular A-133, A-102 Common Rule, And OMB Circular A-110 (Continued)

County Judge/Executive Barty Bullock's Response: Regardless of any monitoring of the grant in question, the Fiscal Court could not have been aware of any direct grant to Mill Springs Battlefield Association (MSBA) since the grant did not pass through the Fiscal Court and the MSBA had no responsibility to report to or make the Court aware of any direct grants. The \$36,375 referred to was part of a 20% grant match the Fiscal Court agreed to make for the sub recipient grant. The direct grant had no bearing on the payment of the match monies. The Fiscal Court had agreed to pay \$90,000 to the Association and intended to pay \$90,000 regardless of any match.

The Association had reached a tentative verbal agreement with the Transportation Cabinet that no monies are due to be paid back, and that all expenditures were allowable expenses under the Grant. Discussions with the Transportation Cabinet are still ongoing at this time.

In the future, the MSBA will be required to make yearly audits available to the Fiscal Court. As of this date, the Association has an independent auditor who is still working on the Audit in question. He has informed the Fiscal Court that is should be available for your review in the near future.

#### D. SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

These comments were not corrected and were repeated in the current audit:

2006-21 The Fiscal Court Should Monitor Subrecipients In Accordance With Single Audit Act, OMB Circular A-133, A-102 Common Rule, And OMB Circular A-110

This finding has not been corrected and is repeated as finding 2007-11.

### CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE AND DEVELOPMENT PROGRAMS

#### PULASKI COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2007

#### CERTIFICATION OF COMPLIANCE

#### LOCAL GOVERNMENT ECONOMIC ASSISTANCE AND DEVELOPMENT PROGRAM

#### PULASKI COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2007

The Pulaski County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance and Development Programs was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

Barty Bullock

County Judge/Executive

Arlene Phelps Young

County Treasurer